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Abbreviations

| AFD | affected and forcibly displaced |
|--------|--|
| AFND | affected but not forcibly displaced |
| BCR | benefit-cost ratio |
| СВА | cost-benefit analysis |
| COI | cost of inaction |
| HAC | Humanitarian Action for Children |
| IDP | internally displaced person |
| LMICs | low- and middle-income countries |
| MHPSS | mental health and psychosocial support |
| PTSD | post-traumatic stress disorder |
| SE | social and emotional |
| SEL | social and emotional learning |
| MSP | minimum service package |
| UNICEF | United Nations Children's Fund |
| WHO | World Health Organization |
| | |



Key definitions

Crisis-affected and forcibly displaced (AFD) population

Crisis-affected and forcibly displaced children and adolescents are those who are exposed to and affected by a humanitarian emergency and are forcibly displaced. This includes internally displaced people (IDPs) and externally displaced populations (refugees and asylum seekers).

Crisis-affected but not forcibly displaced population

Crisis-affected but not forcibly displaced children and adolescents are part of the local community who are affected by the humanitarian context but are not forcibly displaced.

Mental health condition

A mental health condition refers to a range of psychological, emotional, or behavioural disorders that affect a person's thoughts, feelings and daily functioning, potentially causing distress and impairing overall psychosocial wellbeing.

Mental health and psychosocial support (MHPSS) intervention

Mental health and psychosocial support interventions aim to promote mental health and wellbeing and/or prevent and respond to mental health conditions, thereby promoting learning and educational outcomes.

Cognitive behavioral therapy (CBT)

Cognitive behavioural therapy (CBT) is a psychotherapeutic approach that focuses on identifying and changing negative thought patterns and behaviours to promote healthier and more adaptive responses.

Social and emotional learning (SEL)

Social and emotional learning is the process of acquiring core competencies to recognize and manage emotions, set and achieve goals, establish and maintain positive relationships, and handle interpersonal situations constructively.

Social and emotional skills

Social and emotional skills include self awareness, emotional literacy, cognitive flexibility, improved memory, resilience, persistence, motivation, empathy, social and relationship skills, effective communication, listening skills, self esteem, self confidence, respect, and self regulation. Depending on

the context, social and emotional skills are referred to as transferable skills, life skills, or soft skills. Certain social and emotional skills contribute positively to educational, economic, health and social outcomes, and to many other outcomes.

Educational outcomes

Educational outcomes often refer to the measurable results or achievements attained by learners as a result of their educational experiences, including knowledge, skills, competencies, and academic achievements. The global const-benefit analysis (CBA) uses school completion status to represent the impact of MHPSS interventions on educational outcomes.

Lifetime earnings

The global CBA estimates an individual's potential lifetime earnings based on a learner's level of school completion and social and emotional skills, as wages and employment rate differ based on school completion, SE skills, and sex, and the mediating role of mental health conditions.

Cost-benefit analysis

A cost-benefit analysis is an economic evaluation that compares the costs of an intervention with its anticipated benefits to determine its overall economic viability and inform decision-making.

Benefit-cost ratio (BCR)

A benefit-cost ratio illustrates the benefits accrued per dollar invested. The lower the implementation costs relative to the expected benefits, the higher the BCRs, and interventions with benefits larger than US\$1 per US\$1 invested are considered to provide good value for money.

Net benefits

Net benefits is an economic term that illustrates the difference in the economic benefits and the economic costs incurred by implementing an intervention. Whereas BCRs control for different levels of need and coverage of the interventions by dividing by cost, net benefit is a gross sum reflecting intervention scale and coverage. In this analysis, the term net benefits is used to define the total averted loss in potential lifetime earnings from implementing proposed MHPSS interventions.

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Executive summary



Globally, over 250 million children and adolescents struggle with mental health conditions,

many of which are currently undiagnosed and untreated. Half of all mental health conditions emerge before age 14, and early onset in childhood or adolescence of conditions such as anxiety (generalized anxiety disorder), post-traumatic stress disorder (PTSD), and depression is associated with worse lifetime outcomes.

Children and adolescents in humanitarian settings, such as areas affected by a natural or human-mediated emergency events, are exposed to additional and significant risks and circumstances. These include exposure to violence, separation from or loss of loved ones, poor living conditions, poverty, food insecurity, loss of livelihoods and the means of survival, physical injuries and illnesses and a lack of access to services such as health care, education and social care. Emergencies can also erode protective supports such as family and community networks and can lead to sudden changes in social roles and relationships, resulting in greater mental health and psychosocial support needs than more stable settings would demand.

The burden of mental health conditions and poor psychosocial wellbeing among children and adolescents is associated with significant lifetime costs, as mental health conditions is associated with learning lower educational attainment and impeding the development of socioemotional skills which translates into reduced earning potential and labor productivity in later life. The humanitarian emergencies further exacerbate these impacts. A critical point, however, is that these costs to individuals, communities and countries can be mitigated through mental health and psychosocial support (MHPSS) interventions that aim to promote mental health and wellbeing and/or prevent and respond to mental health conditions, thereby promoting learning and educational outcomes.

Mental health conditions are more prevalent among children and adolescents exposed to emergency events. Interventions to address these critical unmet needs should be incorporated as part of emergency relief and recovery efforts. Yet, prioritization and investment in mental health and psychosocial support interventions by governments and international donors are impeded by an important gap in the evidence regarding which interventions are cost-effective in countries within the 'Humanitarian Development Nexus' (countries that require humanitarian support alongside long-term development assistance).

This global cost-benefit analysis (global CBA) firstly estimates the global economic costs of mental health conditions through the effect on school completion, and poor social and emotional wellbeing among children and adolescents aged 10–17 years affected by humanitarian emergencies. It then models the economic benefits of addressing the mental health needs of children and adolescents through mental health and psychosocial support interventions.

The global CBA included 76 low- and middle-income countries (LMICs) categorized as medium, high, and very high risk for emergency events by the INFORM Risk Index. Across this geographic scope, the global CBA examined the economic burden of mental health conditions and psychosocial wellbeing in childhood and adolescence in terms of their effect on two measures of human capital: school completion; and social and emotional (SE) skills. The global CBA modelled a status quo scenario – without a policy response – and then estimated the economic returns from implementing MHPSS interventions to improve specified human capital metrics among a cohort of children and adolescents.

The global CBA illustrates the economic benefits of implementing school and community-based mental health and psychosocial support (MHPSS) interventions for children and adolescents affected by humanitarian emergencies. It estimates the anticipated lifetime benefits of improved mental health, educational attainment and SE skills among a cohort of internally displaced children and adolescents aged 10–17.

The global CBA then evaluates the following three MHPSS interventions that focus on school-aged children who are affected by humanitarian emergencies. These interventions are complementary as they each address various stages of the mental health continuum, representing mental health promotion, prevention, and care (treatment). These were identified through a comprehensive review of peerreviewed literature and were included in the global CBA if they focused on school-aged children and adolescents (ages 5–18), described costs per person, and the effect sizes were known. Interventions implemented in education settings were prioritized. The interventions that matched these inclusion criteria focused on children and adolescents between the ages of 10–17 as there was limited evidence on the impact of interventions between ages 5–10.

Table 1: Illustrative MHPSS interventions for the global CBA

| | MHPSS Intervention | Health Continuum | Facilitator | Original Country of Implementation |
|---|---|------------------|---|------------------------------------|
| 4 | School-based group CBT for children and adolescents with symptoms of depression | Prevention | Teachers, school personnel (counsellors and nurses), or medical staff | Global (Meta-Analysis) |
| * | School-based social and emotional learning (SEL) skills education | Promotion | Teachers | India |
| 4 | Community-based group therapy for out-of-school adolescents | Treatment | Community Health Worker | Sierra Leone |

The global CBA found that the impact of failing to address the mental health and psychosocial support needs of 10–17-year-old children and adolescents affected by humanitarian emergencies in 66 countries would result in the equivalent of a US\$203 billion loss globally of potential lifetime earnings (in US\$ 2022) caused by elevated school dropout rates and poor SE skills, resulting in lifetime earning loss. Lifetime losses were highest in Sub-Saharan Africa (US\$111.5 billion) and among very-high risk countries (US\$105.6 billion).

To compare the economic costs and benefits of investing in MHPSS interventions, the global CBA uses benefit-cost

ratios (BCR). A BCR illustrates the benefits accrued per dollar invested. The lower the implementation costs relative to the expected benefits, the higher the BCRs, and interventions with benefits larger than US\$1 per US\$1 invested are considered to provide good value for money. The three evaluated interventions – two school-based, and one community-based – are good investments as evidenced by their high benefit-cost ratios (BCRs), and indicate that their expected economic benefits outweigh the implementation costs of proposed interventions globally, for each of the 52 countries included, and in each world region.

Table 2: Costs and benefits of implementing MHPSS interventions for children and adolescents affected by humanitarian emergencies

| | MHPSS Intervention | Averted Lifetime Earning Loss (US\$ 2022) | MHPSS Implementation Costs (US\$ 2022) | Global Benefit-Cost Ratio |
|---|-----------------------------------|---|--|---|
| | School-based group CBT | 343 million | 6.0 million | US\$57 in benefits per US\$1 invested |
| * | School-based SEL skills education | 6.4 billion | 28.6 million | US\$225 in benefits per US\$1 invested |
| + | Community-based group therapy | 17.4 billion | 441.7 million | US\$39 in benefits per US\$1 invested |

Key findings



The global CBA found that the impact of failing to address the mental health and psychosocial support needs of 10–17-year-old children and adolescents affected by humanitarian emergencies would lead to the equivalent of a US\$203 billion loss globally in potential lifetime earnings (US\$ 2022).



The economic benefits of investing in mental health and psychosocial support (MHPSS) across the mental health continuum **strongly outweigh the implementation costs.**



School-based social emotional learning skills education offers a particularly strong benefit-cost ratio across all countries at risk for humanitarian emergencies.



Recommendations * ‡

- * Since the mental health of one in every five children and adolescents affected by humanitarian emergencies and protracted crises are currently affected by mental health conditions, taking action to promote mental health and psychosocial wellbeing and treat mental health conditions is essential to improve downstream impacts on education and future economic outcomes.
- The diversity of children's and adolescents' mental health needs demands implementation of a range of complementary mental health promotion, prevention, and treatment interventions.
- * Investment in interventions that promote the mental health and psychosocial wellbeing of children and adolescents should be a high priority. The intervention that focused on promoting the mental health of children and adolescents (school-based social emotional learning skills education) offered a particularly strong benefit-cost ratio.
- * Investment in school-based interventions that address mental health conditions and prevent exacerbation offer additional benefits to crisis-affected children and adolescents. While there are direct benefits from reducing the overall burden of disease, such interventions are also likely to offer reduced healthcare expenditures and reduce the social losses attributable to premature mortality and additional years of life lived with disability.
- Upscaling and strengthening the capacities of MHPSS facilitators, including teachers, school staff and MHPSS professional staff will ensure learners receive adequate support for their mental health and psychosocial wellbeing.



Introduction



The 'humanitarian-development nexus' refers to the relationship between humanitarian aid and development efforts, capturing the idea that the two should be interconnected and coordinated to achieve better outcomes for people transitioning between humanitarian support and long-term development assistance. For example, a disaster response effort may also provide opportunities to rebuild resilient infrastructure or to improve access to education and healthcare in affected communities. Similarly, development efforts may need to be adjusted or accelerated in response to a crisis to prevent further deterioration of living conditions.

Globally, over 250 million children and adolescents struggle with mental health conditions, many of which are currently undiagnosed and untreated.² Half of all mental health conditions emerge before age 14, and an early onset in childhood or adolescence of conditions such as anxiety (generalized anxiety disorder), post-traumatic stress disorder (PTSD) and depression is associated with worse lifetime outcomes.³

Children and adolescents, particularly those who have been exposed to natural and human-mediated emergencies, have a higher risk of poor mental health. These issues can reduce education participation and worsen educational outcomes. Poor attainment in education can also impact negatively upon child and adolescent mental health. Difficulties in the domains of mental health and learning may be mutually reinforcing and significantly affect an individual's development. Low educational attainment and ongoing mental health issues in adolescence can have severe implications for lifetime earning potential and economic productivity.⁴

Emergency events often disrupt education by closing schools, displacing learners, and otherwise impairing access to learning environments. Failure to address education and learning loss in the wake of emergency events ignores the very foundation of recovery efforts and extends the negative consequences of these events to younger generations.⁵ Mitigating learning loss improves the long-term recovery of countries affected by disaster and conflict, and the economic rate of return on

education is highest in those countries where the quality of education and academic outcomes are lowest. The World Bank found that one additional year of learning is associated with a 9.3 per cent average growth in lifetime earnings in LMICs compared to 8.2 per cent in high-income countries.⁶

Mental health and psychosocial support (MHPSS) interventions aim to promote mental wellbeing and/or prevent and respond to mental health conditions. When implemented in education environments for children and adolescents, MHPSS interventions offer a promising strategy to improve mental health and learning outcomes⁷ with enormous potential to improve the life trajectories of the world's most disadvantaged children and adolescents.8 Interventions focused on the mental health of children and adolescents in education settings take many forms and address a range of outcomes, including promoting mental health and psychosocial wellbeing, preventing mental health conditions, and improving access to mental health care and support. Implementation in education settings enables these programs to reach substantial numbers of children and adolescents while improving learning environments.

By implementing MHPSS interventions where they are needed most, policymakers and international donors can contribute to achieving the United Nations Sustainable Development Goals. However, there is currently an important evidence gap related to the quantifiable costs and benefits of implementing these interventions in the humanitarian-development nexus, which impedes prioritization and investment in these solutions by governments and international donors.

This report details a global cost-benefit analysis (CBA) on mental health and psychosocial support interventions in education settings across the humanitarian-development nexus to address the gap. The analysis quantifies the global economic benefits in relation to the cost of investing in a range of MHPSS interventions for children and adolescents who are highly vulnerable to emergency events.



The World Economic Forum has identified improvements in education as a critical necessity for global economic growth in the twenty-first century. Lost education is associated with significant declines in lifetime income, and accordingly, investments in improving education hold the potential to generate significant economic returns across an individual's productive lifespan.⁵ Learning losses and disruptions in education may reduce opportunities to develop mental health resilience and the range of life skills and knowledge an individual needs to achieve their economic potential.4 Likewise, when poor mental health among children and adolescents is not addressed, it can negatively impact academic achievement and preparation for employment. As psychosocial distress can severely reduce an individual's quality of education, cognition, and lifetime earning potential, interventions promoting mental wellbeing in educational settings can be beneficial to mitigating the downstream impacts of poor mental health and psychosocial wellbeing.4

The following section of the report details the relationship between education, mental health, and economic potential, the literature on MHPSS interventions and implementation strategies, and the implications of MHPSS and education on children and adolescents across the Humanitarian Development Nexus.

Learning loss adversely impacts mental health and economic potential

The COVID-19 pandemic has highlighted the extent to which emergency-related education disruptions can cause wide-scale losses to learning and economic potential. Global school closures caused over six months of learning loss for the average learner, which the World Economic Forum projects will lead to a 3.9 per cent decline in lifetime incomes for the affected cohort.⁵ Learning loss reduces a child or adolescent's future economic potential because education is vital to the development of cognitive, technical and socioemotional skills that allow an individual to become productive and innovative later in life.¹¹ The effects of education disruption extend beyond individual earning potential and reduce productivity

across entire economic systems. The OECD estimates that for the average member country, a half-year learning loss across an entire cohort of children and adolescents results in a 2.2 per cent shrinkage of future GDP.¹²

Education disruption also reduces the likelihood of completing secondary education – a marker that has been shown to be critical to economic participation and prosperity later in life. ¹³ Additionally, participation in a learning environment helps children and adolescents meet milestones that are critical to their mental health. One such milestone is represented by the concept of 'learning poverty,' an indicator that measures the proportion of children who cannot read and comprehend simple text at the age of 10. ¹⁴ Children who struggle with literacy face higher risks of experiencing ongoing mental health problems. ¹⁵

Even before children learn to read, schools and other learning environments are critical channels for obtaining key competencies to help an individual succeed over the life course. Learning loss among children and adolescents includes loss of social and emotional learning (SEL)—the development of competencies such as self-awareness, discipline, social skills, and responsible decision-making. ¹⁶ SEL skills are a strong determinant of academic outcomes and contribute to mental resilience ¹⁷ and the ability to cope with mental health difficulties and adversity. ^{18–20} Essential adolescent SEL competencies such as motivation, self-worth and self-control have been shown to develop prosocial behaviours and reduce high-risk behaviour such as early sexual activity and drug and alcohol use that negatively impact learning. ^{16,21}

In summary, education quality, years spent in education and completion of secondary education are all important determinants of lifetime earning potential. Early academic setbacks stemming from emergency events and mental health difficulties can jeopardize an individual's chances of achieving key educational milestones. Education settings also provide opportunities for children and adolescents to build essential cognitive, technical and socioemotional skills needed to become productive later in life.

Mental health impacts on education and economic potential

Beyond the human right to access mental health services,²² child and adolescent mental health difficulties require particular attention both for their immediate influence on educational attainment and personal development, as well as their potential to precipitate more serious lifelong mental health issues and healthy social development. Childhood and adolescence are periods of intense physiological, cognitive, neurological, emotional, and social change; they are a critical window of opportunity for holistic interventions to promote positive mental wellbeing and build coping skills and functional skills that protect mental health against future adversity. 16 The developmental changes experienced by children and adolescents further heighten their vulnerability to poor mental health.^{23,24} Adolescence is a common age of onset for various mental health conditions, and it is estimated that half of all lifetime mental health issues emerge before the age of 14.3

Mental health difficulties in childhood and adolescence can incur lifelong costs to the individual and society. Learners' mental health difficulties hamper academic success, undermine the development of cognitive, social, functional, and technical skills, and diminish the human capital they bring to the workforce and their communities. Functional impairment is a key indicator of a child or adolescent's need for mental health support, representing the overall impact of psychosocial distress or mental health conditions on the cognitive ability to perform daily responsibilities and accomplish goals. Key areas of performance for children include interpersonal functioning, school functioning and self-care. Encional impairment is predicted by symptoms of common mental health conditions like anxiety, depression and PTSD but is also associated with overall mental distress.

Poor mental health hampers the development of essential skills needed to enter the labour force and constructive civic engagement and increases a learner's risk of dropout.²⁷ Quality of learning and completion of secondary education are important determinates of employability and lifelong earning potential.¹¹ Additionally, mental health conditions that persist into adulthood can affect labour productivity, social cohesion and civic engagement.^{28,29} For example, adult mental distress has been linked to higher levels of workplace absenteeism



(decreased number of working days) and presenteeism (reduced productivity in the workplace), which together comprise a significant portion of the economic burden of mental illness.²⁹ Early action is critical not only to preserve the human right to mental health care, but also because poor mental health hampers development of future workforce skills, harming workplace performance and lifetime income and, more broadly, the healthy development of communities and societies.^{28,30,31}

One of the most powerful risk factors for mental health conditions among children and adolescents is exposure to life-threatening events such as natural or human-made emergencies. 32,33 Children and adolescents are particularly vulnerable. While most children and adolescents who endure such events are to experience psychological distress, for most this improves over time. 4 However, 22.1 per cent of children and adolescents affected by emergencies are likely to experience adjustment reactions such as stress, depression, anxiety and exacerbation of any pre-existing conditions. 5 Children and adolescents living in protracted crises may be continually exposed to risk factors that threaten their mental health and psychosocial wellbeing; forcibly displaced adolescents have a higher risk of depression, the longer they remain displaced. 36,37 Without proper care and

support, psychosocial distress can adversely impact a child or adolescent's functioning in learning environments and their ability to develop socioemotional competencies.³⁸ The importance of equipping affected children and adolescents with resilience and coping skills to mitigate the long-term mental health effects of exposure to emergency events is a major theme in the literature.^{39,40} It is therefore vital to develop effective systems and support mechanisms to equip children and adolescents with these skills.

MHPSS interventions

MHPSS interventions should be available across the various stages of the mental health continuum which spans mental health promotion, prevention and treatment.⁴¹ Interventions can be categorized as either universal or selective. Universal interventions target entire cohorts of children and adolescents without inclusion criteria, whereas selective interventions target individuals who present with specific symptoms or risk factors. Universal interventions complemented by a selective component generally produce stronger results than universal programmes alone.⁴² However, caution is recommended in the way that selective interventions are implemented; for instance, in education settings care should be taken to ensure learners are not stigmatized for participating.⁴³

MHPSS promotion interventions generally target the development of positive mental wellbeing through, for example, the development of social and emotional skills. Promotion of mental wellbeing in learning environments can also improve learners' academic success and engagement and have a lasting impact on the education setting's supportive structures, positive climates, empowered communities, and deliver long-lasting change in attitudes and policies, further sustaining the effect of MHPSS intervention.⁴² Common approaches include training teachers to promote the mental health and psychosocial wellbeing of children through add-on activities in the school environment. At times, teachers may incorporate psychoeducational materials and SEL activities into classroom curricula. An example of promotion is a universal, school-based programme that integrates reading and curricula with a socioemotional focus, combined with inservice teacher training and coaching.44

Prevention interventions aim to build resilience against developing mental health problems. These interventions employ many similar approaches to promotion interventions but are targeted toward children and adolescents who have been identified as having elevated risk factors. Identified risk factors for child and adolescent mental health include orphanhood, lack of socialization, poor school attendance, violence at home or in schools, and forced migration.^{45,46}

Symptoms of psychological distress, mental health conditions and functional impairment are common target indicators for preventive interventions because improvements in these areas have been associated with improved academic performance across the humanitarian-development nexus.⁷ An example of a prevention intervention whose effects will feature in the global CBA model is a selective prevention programme of group-based cognitive behavioural therapy.^{47,48}



Treatment interventions respond to mental health conditions that adversely affect an individual's wellbeing and academic functioning. Mental health problems are often not recognized and managed in resource-constrained settings as the development of mental health services is hampered by a limited government policy, inadequate funding, and a dearth of trained mental health workers and specialists. ⁴⁹ Accessing available services can also be constrained by the stigma associated with mental health conditions. ⁴⁹ Common treatment interventions include individual and group therapy, peer support exercises, and trauma-sensitive activities. For children and adolescents who experience emergency events, the combination of promotion, prevention, and treatment interventions are critical to mitigating the impact of psychological distress and adverse events.

Overall, the literature demonstrates that MHPSS interventions improve child and adolescent mental wellbeing and learning outcomes and translate into individual and social economic benefits over the productive period of an individual's lifespan.⁴ Children and adolescents who experience more of the risk factors for psychosocial distress and low-quality learning stand to gain the most from participating in MHPSS interventions.⁴² Given that exposure to emergency events is a major risk factor for the mental health of children and adolescents, and that emergency events can disrupt education by closing schools, displacing learners, and otherwise impairing children and adolescents from accessing learning environments⁴⁶ it is clear that those exposed to emergency events can greatly benefit from MHPSS interventions. It is therefore important that these interventions are available to children and adolescents in countries across the humanitarian-development nexus. 50



MHPSS implementation strategies

MHPSS intervention literature has predominantly been focused on high-income and Western countries. However, a developing body of evidence from LMICs identifies the characteristics of effective approaches in development settings.⁵¹

For instance, there is a strong consensus that MHPSS interventions are more effective when they are of longer duration and more structured.⁵² Interventions lasting nine months or more have been shown to be superior to shortterm interventions, achieving broad outcomes such as promoting positive mental health and preventing poor mental health.⁴² The intervention effects of manualized psychological or psychoeducational programmes, including individual, group and digital interventions, interpersonal psychotherapy, mindfulness-based cognitive therapy, wellbeing therapy and psycho-educational approaches, have also been shown to deteriorate after the implementation period. Follow-up booster sessions are a common strategy to maintain intervention effects.53 Although humanitarian responses to emergency events generally focus on rapid delivery, long-term support for mental health is needed not only because the needs precipitated by such events endure,⁵⁴ but also because humanitarian emergencies often persist and put longer-term stresses and pressures on children and adolescents. 36,37

It is important to consider which interventions are best suited to address participants' needs based on their age, gender, and mental health status across the mental health continuum. ⁵⁵ SEL activities are particularly valuable for children between 5–11 years of age, a period in which they are developing their social awareness and sense of identity. ⁵⁶ They can also effectively reduce rates of school dropout among adolescents; ²⁰ reduce negative student behaviour in schools and in the community such as bullying, violence, and juvenile crime; and improve health outcomes by reducing teenage pregnancies and drug abuse. ²¹

When possible, interventions focused on anxiety, depression, or PTSD should be preventive rather than delivered after their onset.⁵³ Anxiety disorders generally emerge around age 11, and the average onset of depression occurs between ages 11 and 14.⁵⁷ For school-based interventions targeting

specific mental health conditions, evidence is strongest for the effectiveness of those which prevent and treat PTSD.⁵² Interventions on depression and anxiety appear to reduce symptom severity.^{43,58} Intervention outcomes for improved mental health are generally most significant among participants who have more risk factors. Universal interventions complemented by a selective component generally produce stronger results than universal programmes alone.⁴² Successful MHPSS interventions in emergency response efforts often incorporate individual or group-based cognitive behavioural therapy, a technique that reframes participants' negative thought patterns and assists with recovery from trauma.⁵⁴

MHPSS interventions are often delivered by school staff (primarily teachers, and sometimes school nurses or counsellors) or mental health staff who visit schools to deliver interventions (usually mental health nurses and community mental health workers). Children and adolescents who have experienced emergency events are at heightened risk of mental health difficulties, and interventions that target this should focus on coping skills, processing and recovery.³³

Conclusions about who most effectively facilitates MHPSS interventions are mixed. There is evidence of positive results for interventions delivered by trained teachers and school staff, mental health professionals, and even trained volunteers. There is some suggestion that certain facilitators may be more effective when delivering interventions that target specific outcomes.

A number of literature reviews that survey a range of studies suggest interventions delivered by mental health staff yield larger mental health effect sizes. 42,53 A possible explanation for this is that these types of mental health interventions tend to be more intense, suggesting that most salient is the nature of the intervention rather than the characteristics of the implementer. However, other literature reviews support the view that outcome effect sizes from MHPSS interventions may be strongest when teachers and school staff deliver them. 42,44,60 Hypotheses supporting this finding suggest that participants, particularly younger children, may be more comfortable with familiar members of teaching or nursing staff rather than visiting professionals, 53 and that school staff have opportunities to reinforce key points during routine interactions. 42

Furthermore, leveraging the existing education systems and infrastructure to implement MHPSS interventions can improve access to MHPSS in settings across the humanitarian development nexus, where the availability of mental health workers is limited. Ultimately, interventions should be context-specific and tailored to meet local MHPSS needs.



Evidence gap

Although the limited current evidence from LMICs and humanitarian settings indicates that school-based MHPSS interventions effectively improve both short-term mental health and education outcomes, these studies draw limited conclusions about the long-term benefits of these outcomes. 752,61 Nonetheless, there is a substantial global body of literature that links the same short-term outcomes that have been demonstrated in LMICs to lifelong improvements in mental health and earning potential. 11,27 This suggests that similar long-term benefits from the interventions may reasonably be expected in development and humanitarian settings, and that the current lack of evidence reflects the limited quantity and quality of evaluative studies in these countries rather than a difference in effectiveness. Similarly, there is limited cost-effectiveness data on school-based MHPSS interventions in humanitarian settings, particularly among younger children.

Emergency context





According to the INFORM Risk Initiative, the main underlying factors that lead to humanitarian risk include exposure to climate-mediated events and human conflict. 62 Climate-mediated events include earthquakes, tsunamis, droughts, floods, tropical cyclones, and epidemics. Human conflict can range from violent conflict at national level to subnational conflict over issues like secession, autonomy, or subnational predominance. Additionally, the humanitarian risk to populations affected by climate-mediated events and human conflict is higher if there is increased socioeconomic vulnerability, and weak infrastructure and institutional capacity to respond to such crises. 62 Although many of these events can lead to forcible displacement (either internally within

a country or across international borders), there is also a sizeable population that is affected by such events but may not be forcibly displaced.

In 2022 there were 323 recorded natural disasters across the globe and over 151 million children and adolescents aged 10-17 years were estimated to be affected by crises in 66 countries categorized as having medium to very high levels of risk for humanitarian emergencies. 63,64 There is therefore a substantial and growing need to address the impact on child and adolescent education outcomes and mental health. More than one in every five children and adolescents affected by humanitarian emergencies in 2022 were forcibly displaced.⁶⁴ Estimates indicate that approximately 30 per cent of refugee children are likely to be suffering from PTSD and 24 per cent of refugee children report feeling depressed. 65 Moreover, while 11 per cent of refugees across all age groups experience anxiety disorders, the proportion of refugee children with anxiety disorders is more than double this rate, at 27 per cent. 66,67 Child internally displaced persons (IDPs) also experience higher levels of internalising symptoms and post-traumatic stress than non-displaced children.⁶⁸ Displaced populations face multiple barriers to care, ranging from limited access to healthcare to stigma around poor mental health. 69,70

Climate-mediated events and conflict disrupt schooling in many ways. Emergency events may reduce school attendance and learning when they destroy schools, damage infrastructure and supply chains triggering malnourishment and illness and learning loss. The Exposure to natural disasters and conflict negatively affects school attendance even years after the event. Children and adolescents may have left school to join the labour market or help at home if an emergency event has adversely impacted household income. In addition, conflict – particularly ethnic conflict –increases gender inequality around education availability and outcomes.



There is a global responsibility to protect child and adolescent mental health and address educational losses.

The United Nations Convention on the Rights of the Child commits all countries to promote child and adolescent mental health.⁷⁴

UNICEF's Global Multisectoral Operational Framework

offers guidance for developing programmes across the social ecological model and the mental health continuum of prevention, promotion and treatment to improve the mental health and psychosocial wellbeing of children, adolescents and their caregivers. ⁴¹ The MHPSS Minimum Service Package (MSP) was developed by the Inter-Agency Standing Committee Reference Group for Mental Health and Psychosocial Support in Emergency Settings. It establishes a set of activities that are considered to be of the highest priority in meeting the immediate critical needs of emergency-affected populations. ⁷⁵ The MHPSS MSP provides a foundation for progressive strengthening and further scale-up of MHPSS activities.

The World Health Organization's (WHO) Comprehensive Mental Health Action Plan (2013–2030) commits all countries to build comprehensive and integrated care and develop strategies for mental health promotion while improving governance and infrastructure for mental health care. 34,76 The WHO Global Action Plan (2019–2023) to promote the health

of refugees and migrants seeks to support member countries to provide short- and long- term programmes and systems to care for the physical and mental health needs of displaced populations.^{77,78} MHPSS in education settings contributes directly to all 17 of the <u>UN Sustainable Development Goals</u>.⁷⁹

Due to the learning loss associated with the COVID-19 pandemic, urgent action is required from international organizations and national governments to improve the educational and psychological wellbeing of the next generation. At the Transforming Education Summit in 2022, representatives from the UN and other international organizations urged policymakers to prioritize the development of children's foundational literacy, numeracy, and SEL skills to allow them to realize their full social potential.80

Promoting MHPSS programmes in education settings has global potential to reverse learning loss, reduce learning poverty, improve the psychological wellbeing of children and adolescents, and support social cohesion-building efforts in countries affected by emergencies.



Study population



The global CBA focused on children and adolescents aged 10–17 affected by humanitarian emergencies. It calculated the cost of inaction on protecting their mental health and illustrated the economic costs and benefits of implementing MHPSS interventions.

The study population used 2022 population numbers from the United National Population Division and the United Nations High Commissioner for Refugees. Children and adolescents were categorized into two groups based on what might be termed the 'displacement outcome' of humanitarian emergencies. These were: (1) crisis-affected and forcibly displaced (AFD) populations, including both internally displaced people (IDPs) and externally displaced populations (refugees and asylum seekers); and (2) crisis-affected but not forcibly displaced (ANFD) populations, including local populations affected by a humanitarian crisis, but who are not forcibly displaced. In total, approximately 151 million children and adolescents aged 10–17 years were affected by humanitarian emergencies in 66 countries in 2022.⁶⁴

The 66 countries are classified by the INFORM Risk Index as at medium, high, or very high risk of a humanitarian crisis, and the risk level determines each country's likelihood of needing international assistance (Figure 1).⁶² Within each country classification on the INFORM Risk Index, the analysis applied estimates the total affected populations, and the proportions of people who are or are not forcibly displaced. The 66 countries included in the cost of inaction analysis also represent regional diversity across the six UNICEF regions.

As an illustrative example of the cost and benefits of implementing MHPSS interventions among children and adolescents affected by humanitarian emergencies, the global CBA examined the potential economic returns from implementing school- and community-based MHPSS interventions among Internally Displaced People (IDPs). This sub-population comprises two-thirds of the global population of children and adolescents who have been forcibly displaced. Based on data from the United Nations High Commissioner for Refugees (UNHCR) and the Internal Displacement Monitoring Centre, 52 countries with risk level

ranging from medium to very high on the INFORM risk index and with data on IDPs were included in the global CBA.⁸² All included countries are represented within UNICEF's national and regional Humanitarian Action for Children (HAC) appeals.⁸³

Approximately half of all children and adolescents aged 10–17 included in the global CBA were from countries with a very high risk of a humanitarian emergency event (49 per cent). Over a quarter of children and adolescents resided in high-risk countries (28 per cent), and over a fifth were from countries at medium risk (23 per cent). Sub-Saharan Africa (SSA) accounted for the highest number of countries impacted by humanitarian emergencies (36 countries), followed by Latin America and the Caribbean (LAC; 13 countries), Middle East and North Africa (MENA; 11 countries), East Asia and the Pacific (EAP; seven countries), Europe and Central Asia (ECA; five countries), and South Asia (SA; four countries).



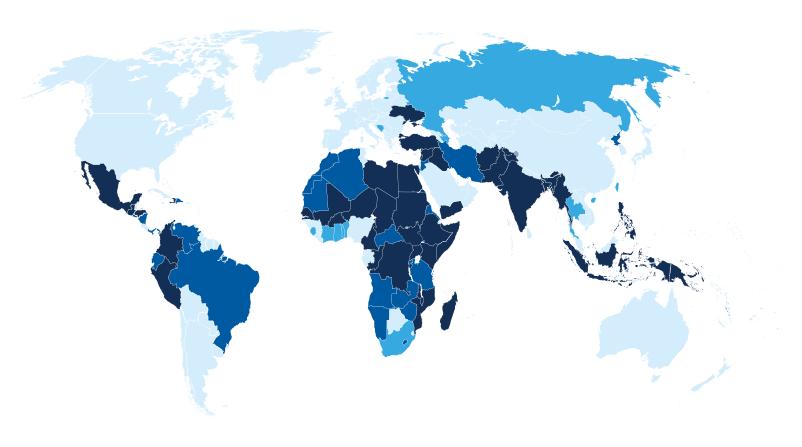


Figure 1.

Sampled countries by region and INFORM Risk Index Class

INFORM Risk Index Classification:

Very High Risk (VH); High Risk (H); Medium Risk (M)

- * Indicates inclusion in intervention analysis only
- ** Indicates inclusion in both cost of inaction and intervention analyses
- Indicates inclusion in the intervention analysis only.
- Indicates inclusion in the cost of inaction analysis only.
- Indicates inclusion in both cost of inaction and intervention analyses.

This map is stylized and not to scale. It does not reflect a position by UNICEF on the legal status of any country or area or the delimitation of any frontiers. The dotted line represents approximately the Line of Control agreed upon by India and Pakistan. The final status of Jammu and Kashmir has not yet been agreed upon by the Parties. The final boundary between the Sudan and South Sudan has not yet been determined.

East Asia and the Pacific

Indonesia** (M)
Myanmar** (VH)
Papua New Guinea** (H)
Philippines** (H)
North Korea (H)
Thailand* (M)
Vanuatu (M)

Middle East and North Africa

Egypt** (M)
Iraq** (VH)
Iran (H)
Lebanon** (M)
Libya** (H)
Palestinian Territories** (M)
Syrian Arab Rep.** (VH)
Yemen** (VH)
Morocco (M)
Jordan (M)
Algeria (M)

Latin America and the Caribbean

Colombia** (H)
Guatemala** (H)
Haiti** (VH)
Honduras** (H)
Mexico** (H)
Peru** (M)
Venezuela (H)
El Salvador (M)
Brazil (M)
Dominican Republic (M)
Nicaragua (M)
Panama (M)
Ecuador (M)

Europe and Central Asia

Azerbaijan* (H)
Bosnia and Herzegovina* (M)
Russian Federation* (M)
Turkiye** (M)
Ukraine** (H)

Sub-Saharan Africa

Angola (M) Benin* (M) Burkina Faso** (VH) Burundi** (H) Cameroon** (VH) Central African Republic (VH) Chad** (VH) Congo** (H) Cote d'Ivoire* (M) Djibouti (M) Dem. Rep. of the Congo** (VH) Ethiopia** (VH) Eritrea (H) Ghana* (M) Kenya** (VH) Madagascar** (H) Malawi** (M) Mali** (VH) Mauritania (M) Mozambique** (VH) Namibia (M) Niger** (VH) Nigeria (H) Senegal** (M) Sierra Leone* (M) Somalia** (VH) South Africa* (H) South Sudan** (VH) Sudan** (VH) Tanzania (H) Togo* (M) Uganda** (VH) Lesotho (M) Rwanda (M) Zambia (M) Zimbabwe (M)

South Asia

Afghanistan** (VH) Bangladesh** (H) India** (H) Pakistan** (H) This section also summarizes the modelling process used to estimate the economic cost of failing to address mental health and psychosocial needs of crisis-affected children and adolescents (the 'cost of inaction') and to calculate the impact of implementing two school and one community-based MHPSS interventions among children and adolescents affected by a humanitarian emergency. The analysis examined the economic cost of mental health conditions through their effect on education completion and social and emotional (SE) skills among affected populations.

Model cohort

The model was divided into two components.

 The first component examined what might be termed the 'cost of inaction' or a 'business as usual' scenario where no additional investments were made in existing or new interventions. Here we estimated the economic cost of failing to address mental health and psychosocial needs of children and adolescents affected by humanitarian emergencies. In total, approximately 33.4 million children and adolescents aged 10–17 years were affected by humanitarian crises in 66 countries, and developed mental health conditions in 2022.* The analysis determined this population number by using the 22.1 per cent pooled and adjusted prevalence of mental health conditions (depression, anxiety, post-traumatic stress disorder, bipolar disorder, and schizophrenia) among populations in conflict settings.⁸⁴ Therefore, the cost of inaction estimate included more than 33.4 million children and adolescents with a mental health condition, of whom approximately 7.6 million were AFDs and 25.8 million were ANFDs.

 The second component examined investment in interventions scenario, where interventions at scale aim to avert the economic cost of mental health conditions and poor SE skills among children and adolescents impacted by emergencies.



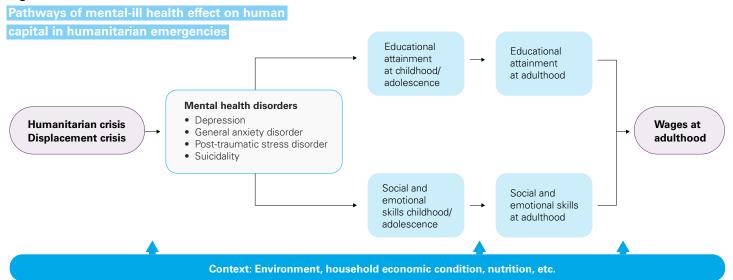
* Of the 224 million school-age children affected by crisis situations in 2023, 151 million are aged 10–17, and an estimated 33.4 million, or 22 per cent, live with a mental health condition.64

Part I:

Evaluating the economic cost of inaction on humanitarian emergencies for children and adolescents

Estimates of the economic cost of failing to take action to address the mental health and psychosocial needs of children and adolescents impacted by humanitarian emergencies are based on a human capital approach, calculating the reduction in their potential lifetime earnings as a result of lower school enrolment and completion rates, and poorer SE skills due to mental health conditions caused by exposure to humanitarian crises (Figure 2).

Figure 2:



The model estimated an individual's potential lifetime earnings based on their school completion status and SE skills due to their mental health status. Without additional intervention to improve their mental health and psychosocial needs, children who develop mental health conditions because of exposure to emergencies generally have lower school enrolment and completion levels and SE skills.85 Accounting for the fact that wages and rate of employment differ based on school completion, SE skills and sex, and adjusting for the mediating role of mental health conditions, the model estimated a population's lifetime earnings across different contexts. This strategy to estimate an individual's potential lifetime earnings focuses on the quantitative features of 'learning poverty', an indicator used to capture the level of both schooling and learning, and whether all children are able to acquire meaningful skills.86

To estimate the economic cost across humanitarian emergencies, the model estimated the potential reduction in lifetime earnings of children and adolescents who have been

affected by a humanitarian emergency (for instance, IDPs, refugees, asylum seekers and those affected but not forcibly displaced).

No new MHPSS interventions were introduced in this scenario. This reduction was estimated through school completion and SE skills deficits among those affected by humanitarian emergencies and diagnosed with a mental health condition in countries at medium, high, and very high risk of future emergency events on the INFORM Risk Index.

The model assumed that the global average age of retirement is 65 years. The analysis's time horizon (that is, the duration) over which the potential lifetime earnings are calculated is 48 years. All lifetime earnings were enumerated in 2022 US Dollars (US\$), and future earnings were discounted at a rate of three per cent. 87,88

Additional details on the data sources can be found in the *Methods Appendix*.

Part II:

Estimating the economic impact of MHPSS interventions in humanitarian emergencies

To estimate the economic impact of implementing schooland community-based MHPSS interventions for children and adolescents affected by humanitarian emergencies, the analysis focused on the impact of providing these interventions for IDPs - a subset of the children and adolescents who are affected by emergencies and forcibly displaced from 52 countries. This subset was chosen due to the data limitations on MHPSS intervention effects and implementation costs among refugees and asylum seekers.

The economic costs and benefits were examined by implementing three different MHPSS interventions. The economic benefits from these interventions were represented by averted loss of lifetime earnings that could be attributed to intervention implementation. The costs were based on the total cost of each intervention and its implementation at scale. The model used an ingredients-based costing approach to estimate the total cost of each intervention, its implementation costs, and any pre-implementation training costs. Each intervention was evaluated individually as there was limited literature on the collective impact of implementing multiple MHPSS interventions at the same time. The model also assumed that the interventions were implemented once, in 2022.



Selected MHPSS interventions

The MHPSS interventions in the analysis were identified through a comprehensive review of peer-reviewed literature. Interventions were included in the CBA if they focused on school-aged children and adolescents (ages 5–18), described costs per person, and the effect sizes are known. Interventions implemented in education settings were prioritized. The interventions that matched these inclusion criteria focused on children and adolescents between the ages of 10–17, as there was limited evidence on the impact of interventions between the ages 5 to 10. To reflect the nuances of implementing proposed interventions in each country, an activity-based costing was performed using details of activities engaged in implementing each intervention.

- The school-based group cognitive behavioural therapy (CBT) intervention addresses mental health needs through group-based cognitive behavioural therapy in school settings among children and adolescents with depression symptoms. 48 As depression is associated with lower levels of school completion, the intervention positively impacts upon an individual's lifetime earning potential by reducing the risk of school dropout. 48,89
- The school-based socio-emotional learning (SEL) intervention targets social and emotional learning skills through a Life Skills Education programme that promotes self-esteem, self-efficacy, and other aspects known to contribute to psychosocial wellbeing. 90 Sessions are delivered by teachers in a school setting.
- The community-based group therapy intervention uses community health workers to deliver group-based therapy sessions for out-of-school adolescents exposed to emergencies. 91 Target outcomes include improved mental wellbeing and increased school enrolment and attendance.

Additional details on the interventions can be found in the *Methods Appendix*.

Summary of Modeled MHPSS Interventions



The school-based group cognitive behavioural therapy (CBT) intervention

focuses on prevention as it addresses mental health needs by implementing group-based cognitive behavioral therapy in school settings among children and adolescents with depression symptoms. As depression is associated with lower levels of school completion, the intervention positively impacts upon an individual's lifetime earning potential by reducing the risk of depression and school dropout. Sessions may be delivered by trained teachers, school personnel (such as counsellors and nurses), or medical staff.



The school-based socio-emotional learning (SEL) intervention

focuses on mental health and wellbeing promotion by targeting social and emotional learning skills through a Life Skills Education program that promotes self-esteem, self-efficacy, and other aspects known to contribute to psychosocial wellbeing. Sessions are delivered by trained teachers in a school setting.



The community-based group therapy intervention

focuses on treatment by using community health workers to deliver group-based therapy sessions for out-of-school adolescents exposed to emergencies. Target outcomes include improved mental wellbeing and increased school enrollment and attendance.

Economic benefits

To compare the implementation costs and benefits offered by each intervention, the global CBA used net benefits and benefit-cost ratio (BCR) as indicators. Net benefits were defined as the total averted loss in potential lifetime earnings from implementing proposed MHPSS interventions using a 3 per cent discount rate. The BCR represents the net benefits of a given intervention divided by the total implementation costs of that intervention. A BCR above US\$1 indicates that benefits outweigh the costs.



The intervention model uses the human capital approach whereby investments in the skills, knowledge, and capabilities of individuals attained during education are understood to provide lasting long-term income gains. The CBA model focused on only the effects that could be directly linked to earning potential, or to earning potential through school completion and SE skills.

Limitations

Due to data limitations, the cost of inaction estimates are conservative since the study focused on the impact of humanitarian emergencies on mental health and education by examining a select number of mental health conditions and educational outcomes. Extending the analysis to include both quantity and quality of educational outcomes would potentially increase the magnitude of estimates of the cost of inaction and the benefits of implementing proposed interventions. The analysis relied on best available estimates, including for the ingredient-based costing of interventions, and this might not fully reflect the unique costs and contexts in each country included in the study.

It should be noted that the calculation of the benefits of implementing the assessed interventions is also conservative. Firstly, this is because the modelled interventions provided a wider range of benefits not directly used as part of the analysis. Secondly, forcibly displaced youth are especially prone to developmental, cognitive, behavioural and mental health challenges beyond those explicitly included in the modelled scenarios. ^{36,92} For these reasons the results likely underestimate the full benefits of implementing these interventions in countries categorized as at medium, high, and very high risk of emergencies.

Additionally, while the literature search for interventions included school-aged children and adolescents between the ages of 5–18, the interventions that matched these inclusion criteria focused on children and adolescents between the ages of 10–17 as there was limited evidence on the impact of interventions between ages 5 to 10.

Results



Economic cost of inaction to address the mental health of children and adolescents affected by humanitarian emergencies

The cost of humanitarian emergencies in relation to a child or adolescent mental health refers to the reduction in their future lifetime earnings that would be expected as a result of the education, social, and emotional deficits attributable to their exposure to life-threatening emergencies. The 'cost of inaction' refers to the loss in lifetime earnings from failing to address their mental health and psychosocial support needs. This is estimated in terms of weakened human capital development due to lower school enrolment and completion, limited social and emotional skills development, and lower employment. This estimate included both children and adolescents displaced due to emergencies and those affected but not displaced.

If approximately one in every five of those affected by humanitarian emergencies⁸⁴ experiences lower school completion rates, develops fewer SE skills, and experiences lifetime earning loss due to mental health conditions, the total global economic cost is substantial. The cost of inaction would result in the equivalent of US\$203 billion (in 2022 US\$) in losses over the lifetime of the affected children and adolescents

across the 66 countries (Figure 3). The 7.6 million children and adolescents forcibly displaced in 2022 who live with mental health conditions would be projected to lose US\$52 billion in lifetime earnings without further action. Among the 25.8 million children and adolescents affected by emergencies but not forcibly displaced and who have mental health conditions, the lost lifetime earnings would be US\$151 billion.

Approximately three-quarters of the total economic loss would occur among crisis-affected children and adolescents in countries at high or very high risk for humanitarian emergencies. The twenty-six countries in the very high risk classification of the INFORM Risk Index would experience the highest economic costs, losing about US\$106 billion in lifetime earnings among both those affected and forcibly displaced and affected but not forcibly displaced (Figure 3). Without further intervention, countries classified as high risk would lose about US\$46 billion in lifetime earnings. Due to the size of the affected population, including the number of countries in each region, the highest loss would be expected in Sub-Saharan Africa (US\$111.6 billion) (Figure 3).

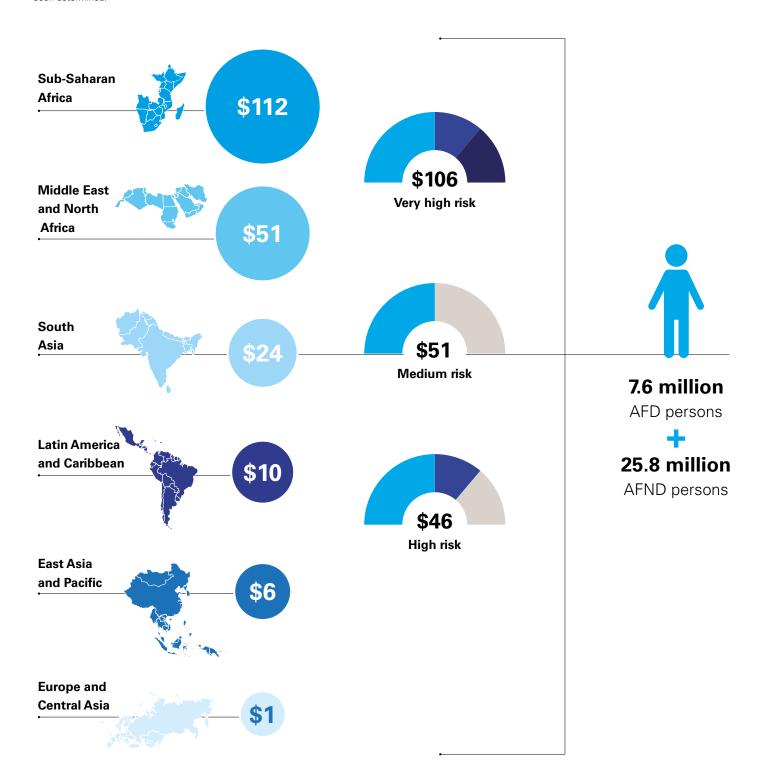
Table 3: Total lifetime earning loss by region and INFORM Risk Index class (2022 US\$)

| | Total lifetime Total lifetime Total | | | | | | |
|------------|-------------------------------------|----------------|------------------------|-----------------------|----------------|--|--|
| | | | earning loss for ANFDs | earning loss for AFDs | earning loss | | |
| | | US\$, billions | US\$, billions | US\$, billions | US\$, billions | | |
| | Europe and Central Asia | N=2 | 0.9 | 0.2 | 1.1 | | |
| | East Asia and the Pacific | N=6 | 5.8 | 0.1 | 5.9 | | |
| Pagion | Latin America and the Caribbean | N=13 | 6.5 | 3.6 | 10.1 | | |
| Region | Middle East and North Africa | N=11 | 19.3 | 31.4 | 50.6 | | |
| | South Asia | N=4 | 22.3 | 1.4 | 23.7 | | |
| | Sub-Saharan Africa | N=30 | 96.0 | 15.5 | 111.6 | | |
| | | | | | | | |
| INFORM | Medium | N=26 | 21.9 | 29.1 | 51.0 | | |
| Risk Index | High | N=20 | 41.8 | 4.6 | 46.3 | | |
| class | Very high | N=20 | 87.2 | 18.5 | 105.6 | | |

Figure 3.

Total lifetime earning loss by UNICEF region
and INFORM Risk Index class (billions 2022 US\$)

This map is stylized and not to scale. It does not reflect a position by UNICEF on the legal status of any country or area or the delimitation of any frontiers. The dotted line represents approximately the Line of Control agreed upon by India and Pakistan. The final status of Jammu and Kashmir has not yet been agreed upon by the Parties. The final boundary between the Sudan and South Sudan has not yet been determined.



Cost benefit analysis of implementing MHPSS interventions for emergency-affected children and adolescents

Intervention costs

The modelling for the implementation cost and benefits of the MHPSS interventions is focused on an illustrative sub-population within the wider population exposed to emergencies. Implementing each intervention would offer MHPSS support to different groups of children and adolescents who are affected by an emergency, and so the modelling for each intervention covered a different population size. As such, intervention implementation costs vary by intervention, regions, and INFORM Risk Index classification (Tables 2 and 3).

The total global implementation cost for the **school-based CBT intervention** was US\$6.0 million (average cost of US\$0.8 per child) (Tables 2 and 3). The total implementation cost was highest in the Europe and Central Asia region at US\$5 million (average cost of US\$20) (Tables 2 and 3) and was lowest in four regions; Middle East and North Africa, Sub-Saharan Africa, East Asia and the Pacific, and South Asia (average cost of less than US\$1). The average implementation cost was lowest across countries classified as very high risk for humanitarian emergencies (US\$0.1) and highest among medium-risk countries (US\$10).

The total global implementation cost for the **school-based SEL intervention** was US\$28.6 million (average cost of US\$3.7) (Tables 2 and 3). The total implementation cost was significantly higher since this intervention targeted a larger population of in-school children and adolescents. The total implementation cost was highest in the Sub-Saharan Africa region US\$17.0 million (average cost of US\$4.7) and was lowest in the East Asia and the Pacific region (total cost of US\$212,626; average cost of US\$2). The average implementation cost was lowest across countries classified as very high risk (US\$ 3.7) and high risk (US\$3.4) for humanitarian emergencies, and highest among medium-risk countries (US\$5.3).

Implementing the **community-based group therapy intervention** would cost about US\$442 million (average cost of US\$57) globally (Tables 2 and 3). The total implementation cost was highest in the Middle East and North Africa region at US\$221.4 million (average cost of US\$102) and was lowest in the East Asia and the Pacific region (total cost of US\$7.3 million; average cost of US\$69). The average implementation cost was lowest across countries classified as very high risk for humanitarian emergencies (US\$38) and highest among medium-risk countries (US\$457).

Table 4: Total intervention costs and average intervention costs per crisis-affected child and adolescent by INFORM Risk Index class (2022 US\$)

| | Risk class | Medi | um (N=16) | 16) High (N=17) | | Very high (N=19) | |
|---|-------------------------------|----------------|-------------------------|-----------------|-------------------------|------------------|-------------------------|
| | | Total costs | Average Cost per AFD | Total costs | Average Cost per AFD | Total costs | Average Cost per AFD |
| | | US\$, millions | US\$ | US\$, millions | US\$ | US\$, millions | US\$ |
| * | School-based group CBT | 2.9 | 10.1 | 2.3 | 1.4 | 0.8 | <1 |
| * | School-based SEL education | 1.5 | 5.3 | 5.8 | 3.4 | 21.3 | 3.7 |
| + | Community-based group therapy | 130.5 | 456.5 | 91.8 | 54.1 | 219.4 | 38.3 |

Table 5: Total intervention costs and average intervention costs per crisis-affected child and adolescent by UNICEF region (2022 US\$)

| | Region | Latin An and the | | Sub-Sal Africa | naran | East Asi the Paci | | Europe a | | South Asia | | Middle I and Nor Africa | |
|---|-------------------------------|-------------------|----------------------------|-------------------|----------------------------|----------------------|----------------------------|-------------------|----------------------------|-------------------|----------------------------|-------------------------------|----------------------------|
| | | (N=6) | | (N=25) | | (N=5) | | (N=5) | | (N=4) | | (N=7) | |
| | | Total costs | Average Cost per AFD | | Average Cost per AFD | | Average Cost per AFD | | Average Cost per AFD | | Average Cost per AFD | | Average Cost per AFD |
| | | US\$, millions | US\$ | US\$, millions | US\$ | US\$, millions | US\$ | US\$, millions | US\$ | US\$, millions | US\$ | US\$, millions | US\$ |
| * | School-based group CBT | 1.3 | 1.5 | 0.2 | <1 | 0.1 | <1 | 5 | 20.2 | 0.1 | <1 | 0.6 | <1 |
| * | School-based SEL education | 4.1 | 4.9 | 17.0 | 4.7 | 0.2 | 2.0 | 1.9 | 7.9 | 1.4 | 1.9 | 7.7 | 3.5 |
| + | Community-based group therapy | 56.0 | 66.8 | 123.9 | 34.6 | 7.3 | 68.7 | 43.2 | 174.9 | 37.2 | 48.9 | 221.4 | 101.6 |

Economic benefits and benefit-cost ratios

The global CBA suggests that each modelled intervention would offer greater economic benefits relative to its implementation costs.

approximately US\$343 million in lifetime wage loss, globally. Comparing this benefit to the implementation cost produces expected benefits of US\$57 per US\$1 invested (Figure 4, Table 4). Across regions, the highest BCR would be in Sub-Saharan Africa (BCR US\$269:US\$1). This is followed by South Asia (BCR US\$192:US\$1), and those in Europe and Central Asia would gain the fewest benefits per US\$1 invested from the intervention (BCR US\$6:US\$1). Countries categorized as very high risk by the INFORM index would accrue the greatest amount of benefit per US\$1 invested from the school-based CBT intervention (BCR US\$185:US\$1) (Figure 5; Table 5).

The school-based SEL intervention is expected to avert approximately US\$6.4 billion in lifetime earning loss at a total implementation cost of US\$28.6 million, globally. This would result in US\$225 in benefits per US\$1

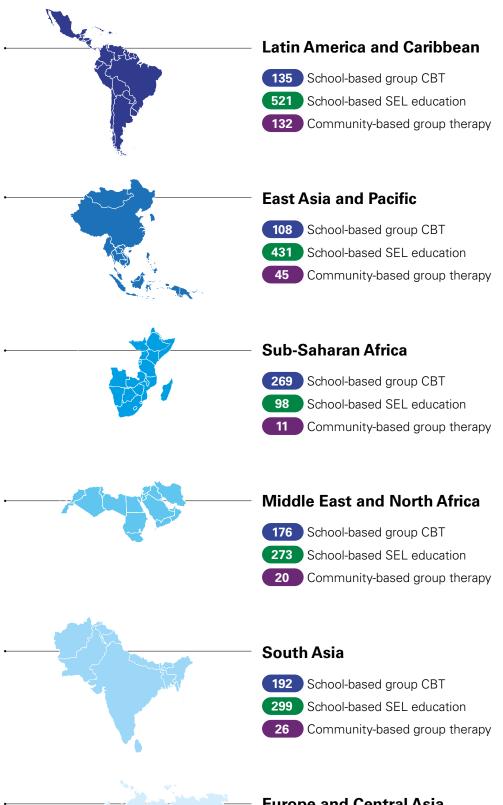
invested. Across regions, the highest BCR would be in Latin America and the Caribbean (BCR US\$521:US\$1). This is followed by East Asia and the Pacific (BCR US\$431:US\$1), and the lowest BCR would be in Sub-Saharan Africa (BCR US\$98:US\$1). Countries categorized as medium risk by the INFORM index would gain the greatest benefit per US\$1 invested (BCR US\$420:US\$1).

The community-based group therapy intervention for out-of-school children and adolescents is expected to avert approximately US\$17.4 billion in lifetime earning loss at a total implementation cost of US\$442 million, globally. This would result in US\$39 in benefits per US\$1 invested. Across regions, the highest BCR would be in Latin America and the Caribbean (BCR US\$132:US\$1). This is followed by Europe and Central Asia (BCR US\$121:US\$1), and the lowest BCR would be in Sub-Saharan Africa (BCR US\$11:US\$1). The highest benefits accrue in high risk countries on the INFORM index (BCR US\$88:US\$1).

Figure 4.

MHPSS intervention benefit-cost ratio by UNICEF region (2022 US\$)

[benefit-cost ratios greater than 1 denote benefits outweigh the costs.]



This map is stylized and not to scale. It does not reflect a position by UNICEF on the legal status of any country or area or the delimitation of any frontiers. The dotted line represents approximately the Line of Control agreed upon by India and Pakistan. The final status of Jammu and Kashmir has not vet been agreed upon by the Parties. The final boundary between the Sudan and South Sudan has not yet been determined.

Europe and Central Asia

- 6 School-based group CBT
- 393 School-based SEL education
- 121 Community-based group therapy

Table 6: Intervention benefit-cost ratio and net benefits by UNICEF region

| | Region | Latin Ar and the Caribbe | | Sub-Sal Africa | naran | East Asi | | Europe Central | | South Asia | | Middle I and Nor Africa | |
|---|-------------------------------|--------------------------------|------------------|-------------------|------------------|----------|------------------|-------------------|------------------|---------------|------------------|-------------------------------|------------------|
| | | BCR | Net benefits | (N=25) BCR | Net benefits | BCR | Net benefits | (N=5) BCR | Net benefits | BCR | Net benefits | BCR | Net benefits |
| | | | US\$, million | | US\$, million | | US\$, million | | US\$, million | | US\$, million | | US\$, million |
| * | School-based group CBT | 135 | 169 | 269 | 48 | 108 | 8 | 6 | 31 | 192 | 21 | 176 | 104 |
| * | School-based SEL education | 521 | 2.137 | 98 | 1.669 | 431 | 92 | 393 | 762 | 299 | 428 | 273 | 2.087 |
| + | Community-based group therapy | 132 | 7.382 | 11 | 1.348 | 45 | 329 | 121 | 5.218 | 26 | 954 | 20 | 4.482 |

Table 7: Intervention benefit-cost ratio and net benefits by INFORM Risk Index class

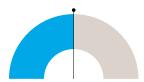
| | Risk class | Medi | ium (N=16) | Hig | gh (N=17) | Very high (N=19) | | |
|---|-------------------------------|------|----------------|-----|----------------|------------------|----------------|--|
| | | BCR | Net benefits | BCR | Net benefits | BCR | Net benefits | |
| | | | US\$, millions | | US\$, millions | | US\$, millions | |
| * | School-based group CBT | 10 | 27 | 75 | 174 | 185 | 142 | |
| * | School-based SEL education | 420 | 633 | 419 | 2,420 | 158 | 3,364 | |
| + | Community-based group therapy | 28 | 3,688 | 88 | 8,078 | 26 | 5,619 | |

Figure 5.

MHPSS intervention benefit-cost ratio by INFORM Risk Index class (2022 US\$)

[benefit-cost ratios greater than 1 denote benefits outweigh the costs.]

Medium Risk



School-based group CBT: \$10 per capita School-based SEL education: \$5 per capita

Community-based group therapy: **\$457 per capita**

High Risk



School-based group CBT: \$1 per capita

School-based SEL education:
\$3 per capita

Community-based
group therapy:
\$54 per capita

Very High Risk



School-based group CBT: \$0.1 per capita School-based SEL education: \$4 per capita Community-based group therapy: \$38 per capita Sekoly maitso : abe sy mampandray andra hikajy ny tontolo iainana antoky ny fandrosoana

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Key findings



5244:65=

Failing to address the mental health and psychosocial needs of 10–17-year-old children and adolescents affected by humanitarian emergencies would result in the equivalent of a global US\$203 billion loss of potential lifetime earnings (US\$ 2022).



5728: 218=

Countries classified as very high risk on the INFORM Risk Index would experience the highest economic costs, losing about US\$106 billion in lifetime earnings among both those affected and forcibly displaced and those affected but not forcibly displaced.



Due to the number of countries and size of the affected population at risk for both natural and human-made humanitarian crises, **Sub-Saharan Africa would experience the highest losses in lifetime earnings (US\$111.6 billion).**



The economic benefits of investing in mental health and psychosocial support (MHPSS) across the mental health continuum strongly outweigh the implementation costs.



School-based social emotional learning skills education offers a particularly strong benefit-cost ratio across all countries at risk for humanitarian emergencies.

Summary



In 2022, an estimated 151 million children and adolescents aged 10–17 years were affected by humanitarian emergencies in the 66 countries at medium to very high levels of risk for future emergencies. This underscores the urgent need to address the impact upon child and adolescent mental health and psychosocial wellbeing. ⁶⁴ MHPSS interventions improve child and adolescent mental health and psychosocial wellbeing and learning outcomes and translate into individual and social economic benefits over the productive period of an individual's lifespan.

However, until now there has been an evidence gap around the quantifiable costs and benefits of implementing these interventions in learning environments; this is critical information for government and international donor decisions on priorities and resource allocation. To address this gap, the global CBA has calculated the cost of poor mental health and socio-emotional well-being among children and adolescents affected by humanitarian emergencies. It also illustrates the impact of implementing MHPSS interventions in humanitarian emergencies by quantifying the costs and benefits of implementing MHPSS for internally displaced children and adolescents. The findings constitute clear evidence for action.

Firstly, the cost of the impact of humanitarian emergencies on children and adolescents, both forcibly displaced and not displaced, is equivalent to a global loss of US\$203 billion in potential lifetime earnings. Countries classified by the INFORM Risk Index as very high and high risk for humanitarian emergencies account for three-quarters (75 per cent) of the total economic cost. Crisis-affected children and adolescents in sub-Saharan Africa, the region with the highest number of countries affected by crises in 2022, would experience 49 per cent of these total lifetime economic losses.

The global CBA considered a diverse set of complementary MHPSS interventions that target various points across the care continuum including mental health promotion, preventing poor mental health, and providing care for people with poor mental health. The CBA found that each type of intervention had a strong benefit-cost ratio across every global region and among countries whose risk of humanitarian emergency ranges from medium through to very high. The school-based SEL educational programme had a particularly strong benefit-cost ratio across INFORM Risk Index classes and regions. This is due not only to the intervention's affordability (school-based interventions can be integrated into a pre-existing system) but also to the effectiveness of social and emotional education for improving psychosocial wellbeing and the direct link this has to improved economic outcomes.

Recommendations * ‡

- Investment in interventions in education settings that promote the mental health and psychosocial wellbeing of children and adolescents should be a **high priority** to avert adverse downstream impacts on education and future economic outcomes.
- * School-based social emotional learning skills
 education offer a particularly strong benefit-cost
 ratio and should be a priority to promote mental
 health resilience among children and adolescents in
 countries at medium to very high risk of emergencies.
 Complementary mental health promotion, prevention,
 and treatment interventions should respond to the
 diversity of children's and adolescents' mental health
 needs.
- Interventions in education settings that address mental health conditions and prevent their exacerbation deliver direct benefits by reducing the overall burden of disease; and investing in such interventions likely also reduces healthcare expenditures and social losses attributable to premature mortality and years lived with disability.
- * Marginalized groups such as refugees, children and adolescents on the move, children and adolescents with disabilities, those living with HIV, and survivors of gender-based violence should be prioritized when delivering interventions.
- * The capacities of MHPSS facilitators should be upscaled and strengthened; teachers, school staff, and MHPSS professional staff should be trained to give learners adequate support for their mental health and psychosocial wellbeing. Frontline responders should also receive appropriate care for their own mental health needs.



The global CBS identified important areas for future research:

- * While global patterns offer guidance for international priorities, country-specific CBAs based on a tailored set of interventions will identify the most cost-effective support for learners in specific national contexts.
- * Evidence of effective MHPSS interventions for children aged under 10 (particularly during early childhood) is sparse in humanitarian settings. Interventions that address the needs of this age group should be piloted and evaluated to inform future analysis and identify appropriate and cost-effective interventions for different contexts.
- * There is limited evidence about the effectiveness of MHPSS interventions in non-formal education settings outside schools is limited. It is recommended therefore to pilot robust interventions evaluations to enable a future CBA to consider the contribution of non-formal education to MHPSS and education outcomes.



Annex



List of countries included in the global CBA

| Country | INFORM Risk Index level | UNICEF region | Included in cost of inaction | Included in intervention CBA |
|--------------------------|----------------------------|------------------------------|------------------------------|------------------------------|
| | | | X = Yes | X = Yes |
| Afghanistan | Very high | South Asia | Х | Χ |
| Algeria | Medium | Middle East and North Africa | Χ | - |
| Angola | Medium | Sub-Saharan Africa | Χ | - |
| Azerbaijan | High | Europe and Central Asia | - | Χ |
| Bangladesh | High | South Asia | Χ | Χ |
| Benin | Medium | Sub-Saharan Africa | - | Χ |
| Bosnia and Herzegovina | Medium | Europe and Central Asia | - | Χ |
| Brazil | Medium | Latin America and Caribbean | Χ | - |
| Burkina Faso | Very high | Sub-Saharan Africa | Χ | Χ |
| Burundi | High | Sub-Saharan Africa | Χ | Χ |
| Cameroon | Very high | Sub-Saharan Africa | Χ | X |
| Central African Republic | Very high | Sub-Saharan Africa | Χ | - |
| Chad | Very high | Sub-Saharan Africa | Χ | Χ |
| Colombia | High | Latin America and Caribbean | Χ | Χ |
| Congo | High | Sub-Saharan Africa | Χ | Χ |
| Cote d'Ivoire | Medium | Sub-Saharan Africa | - | Χ |
| Dem. Rep. of the Congo | Very high | Sub-Saharan Africa | Χ | Χ |
| Djibouti | Medium | Sub-Saharan Africa | Χ | - |
| Dominican Rep | Medium | Latin America and Caribbean | Χ | - |
| Ecuador | Medium | Latin America and Caribbean | Χ | - |
| gypt | Medium | Middle East and North Africa | Χ | Χ |
| El Salvador | Medium | Latin America and Caribbean | Χ | - |
| Eritrea | High | Sub-Saharan Africa | Χ | - |
| Ethiopia | Very high | Sub-Saharan Africa | Χ | Χ |
| Ghana | Medium | Sub-Saharan Africa | - | Χ |
| Guatemala | High | Latin America and Caribbean | Χ | Χ |
| laiti | Very high | Latin America and Caribbean | Χ | Χ |
| londuras | High | Latin America and Caribbean | Χ | Χ |
| ndia | High | South Asia | X | Χ |
| ndonesia | Medium | East Asia and Pacific | X | Χ |
| ran | High | Middle East and North Africa | X | - |
| raq | Very high | Middle East and North Africa | X | Χ |
| Jordan | Medium | Middle East and North Africa | X | - |
| Kenya | Very high | Sub-Saharan Africa | Χ | X |
| Lebanon | Medium | Middle East and North Africa | Χ | Χ |

| Country | INFORM Risk Index level | UNICEF region | Included in cost of inaction | Included in intervention CBA |
|---------------------------|----------------------------|------------------------------|------------------------------|------------------------------|
| | | | X = Yes | X = Yes |
| Lesotho | Medium | Sub-Saharan Africa | X | - |
| Libya | High | Middle East and North Africa | Χ | Χ |
| Madagascar | High | Sub-Saharan Africa | Χ | Χ |
| Malawi | Medium | Sub-Saharan Africa | Χ | Χ |
| Mali | Very high | Sub-Saharan Africa | Χ | Χ |
| Mauritania | Medium | Sub-Saharan Africa | Χ | - |
| Mexico | High | Latin America and Caribbean | Χ | Χ |
| Morocco | Medium | Middle East and North Africa | Χ | - |
| Mozambique | Very high | Sub-Saharan Africa | Χ | Χ |
| Myanmar | Very high | East Asia and Pacific | Χ | X |
| Namibia | Medium | Sub-Saharan Africa | Χ | - |
| Nicaragua | Medium | Latin America and Caribbean | Χ | - |
| Niger | Very high | Sub-Saharan Africa | Χ | Χ |
| Nigeria | High | Sub-Saharan Africa | Χ | Χ |
| North Korea | High | East Asia and Pacific | Χ | - |
| Pakistan | High | South Asia | Χ | Χ |
| Palestinian Territories | Medium | Middle East and North Africa | Χ | Χ |
| Panama | Medium | Latin America and Caribbean | Χ | - |
| Papua New Guinea | High | East Asia and Pacific | Χ | Χ |
| Peru | Medium | Latin America and Caribbean | Χ | Χ |
| Philippines | High | East Asia and Pacific | Χ | Χ |
| Russian Federation | Medium | Europe and Central Asia | - | Χ |
| Rwanda | Medium | Sub-Saharan Africa | Χ | - |
| Senegal | Medium | Sub-Saharan Africa | Χ | Χ |
| Sierra Leone | Medium | Sub-Saharan Africa | - | Χ |
| Somalia | Very high | Sub-Saharan Africa | Χ | Χ |
| South Africa | High | Sub-Saharan Africa | - | Χ |
| South Sudan | Very high | Sub-Saharan Africa | Χ | Χ |
| Sudan | Very high | Sub-Saharan Africa | Χ | X |
| Syrian Arab Republic | Very high | Middle East and North Africa | Χ | X |
| Tanzania | High | Sub-Saharan Africa | Χ | - |
| Thailand | Medium | East Asia and Pacific | - | Χ |
| Togo | Medium | Sub-Saharan Africa | - | Χ |
| Turkiye | Medium | Europe and Central Asia | Χ | X |
| Uganda | Very high | Sub-Saharan Africa | Χ | X |
| Ukraine | High | Europe and Central Asia | Χ | X |
| Vanuatu | Medium | East Asia and Pacific | Χ | - |
| Venezuela | High | Latin America and Caribbean | Χ | - |
| Yemen | Very high | Middle East and North Africa | Χ | X |
| Zambia | Medium | Sub-Saharan Africa | Χ | - |
| Zimbabwe | Medium | Sub-Saharan Africa | Χ | - |



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