Draft common country programme document for Cape Verde, 2012-2016

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I. Situation analysis

1. Natural resource-poor Cape Verde, a small insular nation, made up of 4,033 square kilometres of mostly barren volcanic rock, graduated from least developed country (LDC) status in 2008, the second country in the world to do so. The total resident population is 491,875 inhabitants, 54 per cent of whom are under 24. Annual population growth is 1.2 per cent according to the 2010 census, the first fully digital census in Africa. The Cape Verdean diaspora is at least as large as the resident population. The country is on track to meet most of the Millennium Development Goals (MDG) targets by 2015, especially for education and health, and many of its development indicators stand out as exceptions for the region. However, disaggregated analyses show that the country faces some geographical, gender and group-specific disparities.

2. Real gross domestic product (GDP) per capita grew from $902 in 1990 to $3,206 in 2008, while poverty rates fell from 49 per cent in 1990 to 27 per cent in 2007. These changes affected women and youth in particular. Infant mortality rates decreased from 57.9 per thousand in 1995 to 20.1 in 2009, but perinatal mortality is 24.8/1,000 representing 68 per cent of the infant mortality. The variation of the maternal mortality rate, however, from 17.3/100,000 in 2005 to 53/100,000 in 2009, still requires that particular attention be paid to maternal health, neonatal and obstetric care interventions. (Given the small population, each maternal death is statistically and otherwise very significant.) The number of attended births increased from 55 per cent in 1998 to 87 per cent in 2007, and life expectancy at birth was estimated in 2010 at 77 years for women and 69 years for men.

3. Significant progress has been made in the overall contraceptive prevalence rate: the proportion of women of reproductive age who are using (or whose partner is using) a contraceptive method at a given point in time. The figure was 44 per cent in 2005. Challenges remain regarding reproductive health issues for youth (only a 23 per cent prevalence rate). Likewise, while the national HIV prevalence is 0.8 per cent, it reaches 2.3 per cent for youth under 30. In the 2005 Demographic and Health Survey (DHS) 43 per cent of women and 27 per cent of men declared that they had not used condoms during their previous involvement in high-risk sexual intercourse.

4. More than 80 per cent of the population has access to electricity and 63 per cent to sanitation facilities. In the health sector, significant investments were made in human resource development. The doctor and nurse ratio for 10,000 habitants increased respectively from 3.9 and 8.5 in 2003 to 4.9 and 9.8 in 2009, with higher concentrations of qualified health professionals in the two main urban areas. This factor contributes to the disparities in the quality of health care provided to the population.

5. A social security system has been in place since 1957. New laws on social protection have been passed. One, in 2003, focused on voluntary mechanisms for the informal economy. Another, in 2009, focused on civil servants.

6. Universal primary education has already been achieved, but discrepancies persist at the primary level, where about 8 per cent of children either do not attend school or have dropped out. The drop-out problem is more significant at the secondary level (12 per cent). Analysis is required to better identify and understand the underlying causes. At both the primary and secondary levels, there are educational-quality issues. In addition, 35 per cent of children have no access to preschool. As regards early child development, intersectoral coordination challenges need to be addressed in order to improve nutrition and regulate the national institutions responsible for childcare, education and protection.

7. Despite its exceptional progress, Cape Verde still faces economic vulnerabilities associated with its previous LDC status. The United Nations has focused on supporting Cape Verde in its transition phase. Two key contributors to the economy, tourism and remittances, are highly dependent on the overall global financial climate. The third critical element, official development assistance (ODA), has, since Cape Verde’s graduation, been on the
rise, as the country has had increasing access to concessional lending. (This is shown in the 2011 Survey on Monitoring the Paris Declaration.) ODA is expected to decrease, however, because of financial difficulties of main partners and the end of the transition period granted by donors at graduation. Given that the aid environment is evolving increasingly towards lending, and given the low prospects for increased domestic resources, national ambitions for fast and equitable progress will be under increased pressure in the coming years.

8. Environmentally, Cape Verde is also facing challenges, including groundwater scarcity, recurrent drought, fragile ecological systems and soil erosion. The insularity and climate are expected to have serious consequences on what are already sensitive ecosystems and may significantly reverse progress made on development and reducing poverty. The mainstreaming of a risk-reduction and resilience-building approach into the national development process is important to reduce climatic risks and build the country's adaptive capacity, while addressing underlying causes of vulnerability, including those pertaining to gender inequality. In addition, the November 2009 dengue fever epidemic also served as a reminder that, in addition to natural disasters, the country is also vulnerable to health-related crises.

9. Important factors that contributed to Cape Verde’s transformation include strong governance, sound democratic institutions, transparent and participative electoral processes and a free media – all of which the United Nations has supported. The country’s ambitious “transformation agenda” aims to construct a dynamic economy where growth can be sustained, to strengthen an innovative, competitive and job-creating private sector, and to reinforce regulatory institutions. Authorities have engaged in a major state reform programme, aimed at addressing remaining capacity gaps in public administration. This is also meant to support Cape Verde’s choices made to open the economy, accede to the World Trade Organization (WTO) and enter into a special partnership with the European Union. All these choices demand increasing levels of competitiveness for which both public and private capacities remain low. In addition, the focus on women in policies and programmes remains marginal; there is a need for gender mainstreaming.

10. The tertiary sector employs the majority of the active working population, and there is considerable scope to expand and improve productive sectors such as agriculture, which absorbs only 11 per cent of the total work force. Unemployment, currently at 13 per cent, has been an ongoing concern, particularly as regards youths between 15 and 24. Here, too, there is a significant gender imbalance, with 18.3 per cent of men unemployed and 25.5 per cent of women.

11. The informal sector, which only employed 18 per cent of the population in 2009, nonetheless remains the most important source of new employment. This has clear negative implications as regards social protection and decent incomes. Women, who make up 52.5 per cent of the informal sector workers, receive salaries two times lower than men’s salaries. Child labor is a reality for 16,328 children, 46 per cent of whom are not attending any education facility. With the increase in tourism on three islands and with accompanying internal migrations, there is a new risk that the rights of the children of those migrant families will be reduced – in particular their rights to education, health and social protection.

12. On the social front, and while poverty rates remain significant (44 per cent rural and 13 per cent urban), disparities have also become of growing concern to national authorities at various levels. Gender-based disparities include access to employment and social protection. As regards the political participation of women, parity has been achieved in the executive branch but remains modest in the legislative branch and at the municipal level (where women occupy about one fifth of elected positions). More specifically, gender-based violence is also a significant and increasing concern.
13. Gender-based disparities are all the more important given the proportion of female-headed households. Overall, in 2010, 48 per cent of households were headed by women in 2010; 56 per cent of poor families were headed by women. In general, women are undoubtedly the primary caregivers and more often than not the sole providers for a majority of the country’s children.

14. Regional and urban/rural disparities have also persisted as regards most of the MDG targets and indicators, particularly those relating to poverty and the social-protection system, and to access to water and sanitation. Moreover, although recent data is not available, a review of the Gini coefficient as a measure of inequality shows an evolution from 0.43 in 1998, to 0.47 in 2007, after a peak at 0.53 in 2002. Fourteen out of 22 municipalities have poverty rates equal or higher than the national average rate.

15. In addition, although better qualified on the whole, young people suffer more acutely from: unemployment; inequitable access to secondary and higher education and professional training; increasing levels of exposure to violence and abuse (including sexual abuse); and delinquency, drug abuse and conflict with the law. Increasing rates of early pregnancies (21 per cent of 15-19 year old girls in 2008) are also placing adolescent girls at higher risk of perpetuating cycles of poverty and marginalization.

II. Past cooperation and lessons learned

16. The past cooperation cycle (2006-2011) saw two critical changes, both of a particularly pilot nature: the past programme was one common to all four former Ex-Com agencies: UNDP, UNFPA, UNICEF and the World Food Programme (WFP). This was the first programme of this kind. It was also part of the creation of the first joint office operation, in which a single representative, staff and office were to serve jointly the mandates of UNDP, UNFPA, UNICEF and WFP. Building on this initial breakthrough, Cape Verde was also included, in 2008, in the eight pilot countries for the Delivering as One (DaO) initiative, adopting an all-encompassing One UN programme. The preceding common country programme document (CCPD) was integrated and delivered as part of the One UN programme. Key results of the 2006-2011 CCPD relate to:

(a) a smooth transition process supported by the “National Transition Strategy” and “Transition Support Group”, with positive impact on the budget support process and increased donor use of national systems;
(b) promoting state reform at central and municipal levels through: development of e-systems of management, supporting structural changes to increase transparency and rigour, in a recently introduced budget-support setting;
(c) conducting the electoral census, based on civil registration;
(d) strengthening micro-finance regulation and improvement of entrepreneurship among vulnerable groups, especially women and youth;
(e) sustained support of the statistical system, notably regarding the conduct of major data-collection operations, including the first fully digital census in Africa;
(f) strengthening conservation and preservation of critical biodiversity and ecosystems;
(g) building adaptive capacity to climate change in the water sector and coastal zones;
(h) enhancing the national civil-protection capacity relating to disaster risk reduction;
(i) contributing to the expansion and quality of services in the health, education, social and child-protection sectors, through support for reform in these sectors;
(j) promoting better integration in the political agenda of issues related to children, adolescents and youth, with a more comprehensive inter-sectoral approach and interventions, and a significant improvement in the legal framework for the rights of children and in the sexual and reproductive health and rights for adolescents and youth; and
(k) sustained support for the introduction of new vaccines and better integration of HIV/AIDS in reproductive health programmes.
These achievements have allowed Cape Verde to serve as a good example in key development areas and to offer technical assistance to some countries in the African region, e.g., on e-systems and the digital census.

17. The last programme cycle of the four agencies – UNDP, UNFPA, UNICEF and WFP – set the stage for better-coordinated interventions and emerging opportunities for better integration of the assistance provided by each individual agency, building on the common administrative platform of the joint office. Following the conclusions of the country-led evaluation of the Delivering as One conducted in 2010, the proposed programme will better capitalize on the individual agencies’ comparative advantages and expertise, within the framework of joint and integrated approaches. This is expected to strengthen policy dialogue and advocacy, thus better supporting the country in critical areas linked to evidence-based policymaking, planning, monitoring and evaluation. In this regard, the programme should support a more coherent system for data production and analysis of desegregated statistical and non-statistical information by age, sex, region and socio-economic characteristics.

18. Regarding the MDGs more generally, and building on partnerships with both central and local authorities, the issue of disparities in the equitable realization of the MDGs was placed on the agenda of both national and international partners. A call was made for increased and better targeted investments in the future. This has been particularly effective in the cases of the water and sanitation targets. In these cases support provided for the elaboration of a national plan for basic sanitation and for the national plan for the integrated management of water resources has led to an unprecedented mobilization of resources to address disparities and inequalities related to access to water and sanitation.

19. On the health front, support for the national vaccination programme, with the inclusion of new vaccines in the Expanded Vaccination Programme (PEV), and support for the establishment of national reproductive-health programmes and services, particularly for the youth, has expanded. The cost has also come to be borne entirely by government budgets. The proposed new programme cycle builds on the reviews and evaluations of the results achieved to date, and reflects the changed status of the country. Thus the new programme better responds to new requirements for: (i) support better tailored to evidence-based policymaking; (ii) increasingly structured, decentralized support for direct results relating to local MDGs; (iii) continued close monitoring of the vulnerabilities of the country and the impacts of its graduation on vulnerable groups; (iv) recognition of the need for better structured South-South cooperation, enabling Cape Verde to export expertise in the region; and (vi) improved coordination and creative partnerships with international partners, particularly budget support partners, building on the relative importance of the United Nations system as a financial partner to Cape Verde.

III. Proposed programme

20. The proposed programme, covering the 2012-2016 timeframe, was elaborated following the United Nations Development Assistance Framework (UNDAF) for the same period, and conceived as a contribution to the national priorities defined by the Government programme for 2012-2016. These are expected to be further defined in the Poverty Reduction Strategy Paper (DECRP III) to be finalized in 2011 for the same period. Of the seven strategic priorities outlined in the Government’s programme for the period at hand, the proposed assistance will directly contribute to the following three: (i) “Build a dynamic, competitive, innovative, and sustainable economy, with shared prosperity for all”; (ii) “Promote social development and cohesion, and facilitate access to basic services”; and (iii) “Consolidate democracy, and good governance”. Taking into account the small size of the country and of its population, and building on lessons learned from past cooperation, the proposed programme will move away from pilot initiatives, developing programme-based interventions aiming at nationwide impact. These will be articulated around three levels of
assistance: (i) support to human rights and gender-based macro-economic policy choices; (ii) consolidation of institutional (“meso level”) capacities for adequate management of the country’s multiple transitions; and (iii) development of local and community capacities (micro) for direct impacts on the improvement of living conditions. The interventions are intended to benefit essentially children, youth and women of Cape Verde. The programme is proposed in response to the four pillars identified by the UNDAF, namely: (i) inclusive growth and poverty reduction; (ii) consolidation of institutions, democracy and citizenship; (iii) reduction of disparities and promotion of equity; and (iv) environmental sustainability and climate change adaptation.

**Pillar 1: Inclusive growth and poverty reduction**

21. Assistance under this pillar will focus on the following three priorities.

(a) Increased economic competitiveness, particularly related to the restructuring of the trade sector. This work will focus notably on the update and implementation of the Diagnostic Trade Integration Study (DTIS) prepared by Cape Verde as part of the first integrated framework, and support capacity development of the private sector, with a specific focus on small and medium-sized enterprises (SMEs). There will be a view to increasing SMEs contribution to growth and to the generation of decent employment.

(b) Formulation and implementation of evidence-based policies for gender-sensitive and child-friendly social protection, as well as for sustainable social-sector financing, in light of mounting pressures on limited domestic resources and a push for cost recovery and elimination of subsidies.

(c) Identification and implementation of programme and policy options for poverty/vulnerability monitoring and reduction, with a specific focus on gender-based and monetary equity, while reducing environmental degradation and enhancing a low-carbon emission development strategy. Assistance under this axis will mainly take the form of high-level advisory services, for prospective poverty, vulnerability and equity analyses, reflecting evolving population dynamics. These studies are to be conducted and then translated into an inclusive sectoral and macroeconomic policy agenda. High-level technical assistance will also focus on SMEs, including rural enterprises, supporting capacity development and access to other support services. The work will also focus on an operational definition of financial inclusion targets, green production and environmental sustainability. Analyses should also enable the development of adequate measurement tools and indicators to assess the contribution of SMEs to employment generation and economic growth.

**Pillar 2: Consolidation of institutions, democracy, and citizenship**

22. Interventions under this pillar will focus on the following four priorities.

(a) Improved efficiency and efficacy of public administration with a focus on strategic evidence-based planning and budgeting capacities, as well as on the national monitoring and evaluation (M&E) system. This effort will particularly involve the health, education (including preschool), social development, justice, and youth and employment sectors. It will be carried out in close coordination with the Prime Minister’s office in charge of state reform, and the finance and planning ministry. As part of Paris Declaration implementation, support will also be provided to the Ministry of External Affairs in setting up and operationalizing aid-efficiency mechanisms, mainly by providing technical assistance and promoting exchanges of experience with other middle-income countries.

(b) Improved capacities of the statistical system through: financial support to a selected number of statistical operations; institutional support to the National Institute of Statistics; capacity building in the above-mentioned sectors in order to increase the availability and adequate use of sector statistics in line with best practices of quality, comparability and disaggregation.
(c) Capacity development of control institutions, notably the Tribunal of Accounts, for increased and improved control over the use of central and decentralized public resources.

(d) Supporting mechanisms for improved dialogue and participation of social actors and citizens, particularly women and youth, in the planning and evaluation of public policies and programmes. This will include supporting: electoral-cycle independent institutions, civic education, and civil society monitoring of the adaptation and implementation of a regulatory framework in line with commitments of Cape Verde entered into with regard to international human rights conventions.

**Pillar 3: Reduction of disparities and promotion of equity**

23. Assistance under this pillar will focus on three priorities.

(a) Developing an adequate understanding of the nature, determinants, depth and manifestation of disparities and inequities in the realization of MDGs throughout the country. This work will build on analyses of both national and local bottlenecks, and ensure the integration and implementation of adequate responses into sectoral policies. This latter effort will involve in particular the sectors of health (including reproductive health), education, water and sanitation, social and child protection, justice and juvenile justice, and employment.

(b) Building the capacity of municipalities and local service providers in full coordination with the Ministry of Territorial Management, to plan, finance and deliver quality services adapted to the local situation, guaranteeing equitable access to the most vulnerable groups, particularly youths, adolescents and women.

(c) Develop and improve community-based and family approaches for social-change initiatives, to include buy improving communications. This work should result in improving demand for and use of public services, particularly by adolescents, youths and women, but also in addressing critical child-development and child-protection issues. The effort will also address gender-based violence and, as regards climate change, promote avoidance of decisions that are not environmentally sustainable.

**Pillar 4: Environmental sustainability and climate change adaptation**

24. Interventions under this pillar will focus on the following three priorities.

(a) Consolidating environmental governance and mainstreaming environmental sustainability, climate change adaptation and mitigation, disaster risk reduction and management in policies and programmes at national and local levels. This work will focus on growing economic sectors such as tourism and infrastructure; on rural development and food security; on integrated water and sanitation management and access; and on renewable energy. All of these areas present specific gender challenges, such as those related to livelihoods strategies, access to resources including information and participation in decision-making processes. These will be analysed and taken into account in intervention design and implementation.

(b) Reinforcing the development of an integrated and gender-sensitive approach to the protection of biodiversity, to be implemented by both the public and private sectors.

(c) Capacity building of civil society and municipal actors for gender-sensitive advocacy, and the formulation and implementation of community-based sustainable natural-resources management projects, particularly via the Small grants Programme of the Global Environment Fund (GEF).

25. Considering that the transversality of this pillar is central to economic and social needs, and the fact that the well-being of the population depends on ecosystems, the preservation of the natural resource base is an integral part of this support to the national development framework. Under this assistance the relationship between land degradation and poverty
reduction will take a central role, focusing on gender equity and the most vulnerable rural families, particularly women and children, in order to break the vicious cycle between poverty and land degradation. Climate change risks and opportunities will be screened in all vulnerable sectors. The overarching challenge of water scarcity, particularly for the most vulnerable families in rural areas, will also be addressed.

IV. Programme management, monitoring and evaluation

26. The entire programme will be nationally executed with efforts made to increase the integration of evolving national planning and financial management systems. This will entail continuous support to the national monitoring and evaluation system currently being elaborated. In addition, and in coordination with the National Institute of Statistics, there will be a need to increase the availability of fully disaggregated data, to support analysis and planning. The joint office will continue to make use of the harmonized approach to cash transfers (HACT), which has been in place since 2006. It will provide improved support to national partners’ capacity-development efforts in this regard.

27. UNDP will continue to be the support agency, as established at the time of creation of the joint office, providing administrative, financial and programmatic rules and procedures. Efforts will be made by the office to further review internal structures, processes and systems, adequately calling on the Headquarters services of the three agencies, with a view to reducing both transaction and overall costs of the office, while efficiently supporting the interventions of the three constituting agencies in a fully integrated manner. The programme will be managed and executed within the framework of the UNDAF, giving preference to joint programming modalities, with annual reviews anchored to UNDAF monitoring mechanisms. Joint United Nations-Government pillar-based working groups will ensure substantive supervision and monitoring of the execution. Nevertheless, agency-specific concerns will continue to be followed according to the indicators reflected in the agencies’ specific matrices under an integrated monitoring and evaluation system. Reporting will be carried out in a similar fashion. Building on existing partnerships, the office will seek increasing collaboration with international partners, particularly Budget Support Group members, while aiming to identify new opportunities for the mobilization of resources, including by developing partnerships with emerging and non-traditional donors.
Annex 1. UNDP results and resources framework for Cape Verde, 2012 - 2016

Resources for 2012-2015: Regular: $2,379,000; Other: $19,460,756; Total: $21,839,756

### NATIONAL PRIORITY OR GOAL: Build a dynamic, competitive, innovative and sustainable economy with shared prosperity for all

**COUNTRY PROGRAMME / UNDAF OUTCOME #1:** (i) National policies and programmes for development and poverty reduction reinforce competitiveness and sustainable, pro-poor growth; (ii) the private sector, particularly micro, small and medium enterprises in rural and urban areas, has improved access to markets and technical and financial services, and increases its competitiveness and contributions to decent employment generation.

**Outcome indicators:** poverty rate; unemployment rate

**Related strategic plan focus areas:** poverty reduction and achievement of the MDGs

<table>
<thead>
<tr>
<th>GOVERNMENT PARTNER CONTRIBUTION</th>
<th>OTHER PARTNER CONTRIBUTIONS</th>
<th>UNDP CONTRIBUTION</th>
<th>INDICATOR (I), BASELINES (B) AND TARGETS (T) FOR UNDP CONTRIBUTIONS</th>
<th>INDICATIVE COUNTRY PROGRAMME OUTPUTS</th>
<th>INDICATIVE RESOURCES BY OUTCOME ($)</th>
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</table>
| Government will pursue national initiatives for private-sector development and investment promotion. | Development partners will continue to support, design and monitor the national macroeconomic framework and pursue support to build and strengthen economic infrastructure. | Technical assistance on data production and analyses, poverty and vulnerability, policy formulation on trade reform, decent employment and poverty reduction strategies. | I: Conditional cash transfer (CCT) programme implemented  
B: non-existent;  
T: designed and implemented  
I: % of SMEs benefiting from business development services  
B: N/A;  
T: increase by 10%  
I: % of DTIS projects implemented  
B: 0;  
T: 80% | Technical analyses of poverty/vulnerability/equity for poverty reduction options including CCT programme design; SME development strategy for decent jobs. | Regular: 500,000  
Other: 2,500,000 |

### NATIONAL PRIORITY OR GOAL: Consolidate democracy, deepen liberties, and reinforce good governance

**COUNTRY PROGRAMME / UNDAF OUTCOME #2:** Public administrations and control institutions are more efficient and effective in planning, budgeting, implementation and M&E in line with international commitments; dialogue and civic participation are guaranteed, particularly for youth and women.

**Outcome indicator:** rate of citizens satisfied with public services; improvement of public finances management ratings by Budget Support Group evaluations: Public Expenditure and Financial Accountability (PEFA) monitoring indicators.

**Related strategic plan focus areas:** democratic governance

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<tr>
<th>GOVERNMENT PARTNER CONTRIBUTION</th>
<th>OTHER PARTNER CONTRIBUTIONS</th>
<th>UNDP CONTRIBUTION</th>
<th>INDICATOR (I), BASELINES (B) AND TARGETS (T) FOR UNDP CONTRIBUTIONS</th>
<th>INDICATIVE COUNTRY PROGRAMME OUTPUTS</th>
<th>INDICATIVE RESOURCES BY OUTCOME ($)</th>
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</table>
| Pursue administrative reform/social cohesion programmes. | Development partners/Budget Support Group will pursue support for national transformation agenda and budget support | Institutional and technical capacity development for public finances, accountability and civic participation. | I: Programme-based budgeting ratings improved  
B: C+ (PEFA rating)  
T: B (PEFA rating)  
I: % of accounts judged annually by the Court of Auditors | Technical assistance and capacity building on medium-term expenditure framework in line with best standards; design of new strategy of court of auditors; and | Regular: 1,029,000  
Other: 1,750,000 |
### NATIONAL PRIORITY OR GOAL: Promote development and social cohesion and facilitate access to basic services

#### COUNTRY PROGRAMME / UNDAF OUTCOME #3: Disparity/inequity reduction integrated into sectoral and intersectoral, national and local policies, local service development and use by the most vulnerable of quality services is guaranteed.

**Outcome indicator:** Youth’s and women’s use rates of basic services; teenage pregnancy rates.

**Related strategic plan focus areas:** poverty reduction, achievement of the MDGs and development, green growth

<table>
<thead>
<tr>
<th><strong>B:</strong> 36%; <strong>T:</strong> +50%</th>
<th>Technical assistance and institutional capacity building for the MDG-based municipal development plans and territorial planning scheme. Technical analysis for gender-based municipal development plans. Advocacy for partner interventions in the context of climate change, risks and opportunities.</th>
<th><strong>Regular:</strong> 600,000 <strong>Other:</strong> 1,500,000</th>
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</thead>
</table>
| Continued investments in infrastructure, passing and implementation of decentralization law. | Development partners support technical and financially the infrastructure development in key sectors (water and sanitation, housing, health). | I: % of validated national MDG analyses implemented  
B: 2; T: 7  
I: # of local MDG action plans implemented.  
B: 0; T: 10  
I: # of gender-based municipal development plans  
B: 1; T: 10  
I: # of gender-based municipal development plans  
B: 1; T: 10 |
| Informed advocacy and policy dialogue, capacity building of local actors for participatory planning and implementation in the context of climate-change risks and opportunities. | **I:** # of validated national MDG analyses implemented  
**B:** 2; **T:** 7  
**I:** # of local MDG action plans implemented.  
**B:** 0; **T:** 10  
**I:** # of gender-based municipal development plans  
**B:** 1; **T:** 10 | **I:** # of validated national MDG analyses implemented  
**B:** 2; **T:** 7  
**I:** # of local MDG action plans implemented.  
**B:** 0; **T:** 10  
**I:** # of gender-based municipal development plans  
**B:** 1; **T:** 10 |

### NATIONAL PRIORITY OR GOAL: Promote environmentally sustainable management of natural resources and protection of biodiversity

#### COUNTRY PROGRAMME / UNDAF OUTCOMEx #4: Institutions reinforce environmental governance and integrate principles of environmental sustainability, climate change and disaster relief reduction; public and private institutions adopt a holistic approach to conservation and protection of critical habitats and biodiversity. **Outcome indicator:** % of public resources allocated to environment; Number of key sector strategies integrating environmental dimension.

**Related strategic plan focus areas:** Energy and environment for sustainable development and green growth

<table>
<thead>
<tr>
<th><strong>B:</strong> 3; <strong>T:</strong> 13</th>
<th>Integration of climate change and disaster risk reduction into territorial plans; national institutions and CSOs trained and strengthened in environmental management.</th>
<th><strong>Regular:</strong> 250,000 <strong>Other:</strong> 13,710,756</th>
</tr>
</thead>
</table>
| Reinforce institutional and coordination capacities, including with civil society, for improved environmental management. | Development partners will contribute to institutional building, particularly in relation to water management and renewable energies. | **I:** % of new marine and land protected areas with management plans  
**B:** 3; **T:** 13  
**I:** # of national, local and sectoral laws in line with international commitments/agreements  
**B:** NA; **T:** 50%  
**I:** # of women currently involved in sand extraction for income now benefiting from alternative income generating activities  
**B:** NA; **T:** 50% |
| Support to policy formulation and information gathering for key sectors, continued institutional support, and capacity building of civil society organizations (CSOs)/community based organizations. | | **I:** % of new marine and land protected areas with management plans  
**B:** 3; **T:** 13  
**I:** # of national, local and sectoral laws in line with international commitments/agreements  
**B:** NA; **T:** 50%  
**I:** # of women currently involved in sand extraction for income now benefiting from alternative income generating activities  
**B:** NA; **T:** 50% |
## Annex 2. UNFPA results and resources framework for Cape Verde, 2012 - 2016

**National priorities**: (a) promote development and social cohesion and facilitate access to basic services; and (b) reorganize the national health system and ensure its sustainability

**UNDAF outcomes**: (a) efforts to reduce disparities and inequities are integrated into sectoral and intersectoral policies at national and local levels; and (b) development of high-quality local services and their use by the most vulnerable populations is guaranteed

<table>
<thead>
<tr>
<th>Programme component</th>
<th>Country programme outcomes, indicators, baselines and targets</th>
<th>Partners</th>
<th>Indicative resources by programme component</th>
</tr>
</thead>
</table>
| Reproductive health and rights | **Outcome**: National and local institutions address disparities in sexual and reproductive health and rights, especially among young people and women  
**Outcome indicators**:  
- Policies and strategies at the central level integrate the needs of local and special groups, in line with the Programme of Action of the International Conference on Population and Development (ICPD)  
Baseline: 0; Target: 2 (health and youth)  
- Percentage of family planning programme costs, including purchases of contraceptives, covered by the | Cape Verdean Institute for Gender Equality and Equity; Ministries of: Education; Health; and Youth, Employment and Human Resources Development | $4 million ($3 million from regular resources and $1 million from other resources) |

**Output 1**: By 2016, intersectoral partnerships, especially among the health, education and youth sectors, are reinforced to improve responses to the needs of young people in the areas of sexual and reproductive health and rights and HIV prevention, especially for young women  
**Output indicators**:  
- Percentage of adolescent pregnancies. Baseline: 15% (2009); Target: to be determined  
- Contraceptive prevalence rate among young people  
Baseline: 23% (2005); Target: to be determined (disaggregated by age, sex, municipality, urban/rural area and quintile)  
- Percentage of young people with access to reproductive health services at youth centres and health centres, including those operated by non-governmental organizations (NGOs)  
Baseline: not available; Target: 50%  
- Number of sectoral contingency plans that are gender sensitive. Baseline: 0; Target: 2  
- Percentage of institutional deliveries  
Baseline: to be determined; Target: to be determined, and analysed by age, municipality and urban/rural area  
- Percentage of HIV-positive pregnant women who have access to services that prevent mother-to-child transmission of HIV. Baseline: 85%; Target: 95%  
**Output 2**: By 2016, 100 per cent of family planning financing is borne by the national budget  
**Output indicator**:  
- Percentage of contraceptive costs that are covered by the national budget. Baseline: 0 (2012); Target: 40% (2014)  
**Output 3**: By 2016, health structures, especially reproductive health structures, offer services that meet minimum standards of quality at both central and decentralized levels  
**Output indicators**:  
- Number of sectoral contingency plans that are gender sensitive. Baseline: 0; Target: 2  
- Percentage of institutional deliveries  
Baseline: to be determined; Target: to be determined, and analysed by age, municipality and urban/rural area  
- Percentage of HIV-positive pregnant women who have access to services that prevent mother-to-child transmission of HIV. Baseline: 85%; Target: 95%
### Programme component

<table>
<thead>
<tr>
<th>Population and development</th>
<th>Country programme outcomes, indicators, baselines and targets</th>
<th>Country programme outputs, indicators, baselines and targets</th>
<th>Partners</th>
<th>Indicative resources by programme component</th>
</tr>
</thead>
</table>
|                            | Outcome 1: Policymakers and NGOs make better use of disaggregated data at national and decentralized levels for decision-making on population dynamics and on reducing disparities  
Outcome indicator: Percentage of data and information systems on population dynamics and the reduction of disparities disaggregated at national and local levels. Baseline: data are partially disaggregated; Target: at least 50% of new data are fully disaggregated at national and local levels  
Outcome 2: The rights and multisectoral needs of women and young people are incorporated into public policies, poverty reduction plans and expenditure frameworks  
Outcome indicators:  
- The multisectoral needs of women and young people are better reflected within the third national growth and poverty reduction strategy paper. | Output 1: By 2016, the capacity of national and subnational statistical institutions is reinforced to better integrate indicators related to the Millennium Development Goals and the Programme of Action of the ICPD  
Output indicators:  
- Number of key Millennium Development Goals and ICPD indicators, disaggregated by gender, age and geographical area, which are integrated into existing information systems and databases. Baseline: 1 (education); Target: 4  
- Percentage of Millennium Development Goal indicators produced using comprehensive data disaggregated by sex, age, urban/rural area and municipality  
Baseline: 0%; Target: 70%  
Output 2: By 2016, all key sectoral policies address the needs of young people in a changing environment  
Output indicator:  
- Number of sectors that address issues related to young people and that encourage the social participation of youth in programme areas, as called for in the strategic plan for youth, 2012-2016. Baseline: 0; Target: 4  
Output 3: By 2016, strengthened multisectoral mechanisms are operational to reduce and respond to violence against women and girls  
Output indicator:  
- Percentage of women aged 15-49 who have experienced domestic violence during the last 12 months. Baseline: 20%; Target: to be determined  
Output 4: By 2016, civil society, media, women and men in programme areas promote responsible sexual behaviour and prevent violence against women  
Output indicators:  
- Percentage of women and men aged 15-49 who agree that a husband or companion is justified in hitting or beating his wife or companion for specific | Ministries of:  
Education;  
Finance and Planning; and  
Health;  
National Institute of Statistics  
UNDP  
Cape Verdean Institute for Gender Equality and Equity;  
Ministry of Youth, Employment and Human Resources Development; municipalities  
NGOs focusing on reproductive health, women and young | $1.7 million  
($1 million from regular resources and $0.7 million from other resources)  
Total for programme coordination and assistance: $1.2 million |
<table>
<thead>
<tr>
<th>Baseline: needs are partially integrated into second paper; Target: needs are fully integrated into third paper</th>
<th>Multisectoral mechanisms are in place to monitor and reduce gender-based violence. Baseline: gender-based violence networks in 8 of 22 municipalities; Target: strengthened national coordination, wider local coverage (over 50%, 11 municipalities)</th>
<th>Number of communication programmes on sexual behaviour and gender violence that are implemented. Baseline: 0 (complete); Target: 3</th>
</tr>
</thead>
<tbody>
<tr>
<td>reasons (per urban/rural location, island and quintile). Baseline: 17% women, 16% men (2005); Target: to be determined</td>
<td></td>
<td>people</td>
</tr>
<tr>
<td></td>
<td></td>
<td>International Labour Organization; UN-Women</td>
</tr>
</tbody>
</table>
### Annex 3. UNICEF summary results matrix, 2012–2016, including the indicative budget

<table>
<thead>
<tr>
<th>UNICEF programme component: Child survival and development</th>
<th>Regular resources: $550,000</th>
<th>Other resources: $800,000</th>
</tr>
</thead>
<tbody>
<tr>
<td>Millennium Development Goals: 1; 2; 4; 5; and 6</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Convention of the Rights of the Child articles: 28; 29; 24; 37</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**National development priorities:** Promote development and social cohesion and facilitate access to basic services

**UNDAF outcomes:** Disparity/inequity reduction integrated into sectoral and intersectoral national and local policies, local service development and use by the most vulnerable of quality services is guaranteed

<table>
<thead>
<tr>
<th>Programme component</th>
<th>Programme component result(s)</th>
<th>Key progress indicators, baselines and targets(^1)</th>
<th>Major partners, partnership frameworks and cooperation programmes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Child survival and development (Medium-term strategic plan [MTSP] focus area 1: young child survival and development)</td>
<td>Women and children have equitable access to national and decentralized health services, reinforced for increased quality.</td>
<td>Indicator: Percentage (%) of children and women with access to basic health services (to be analysed by sex, age, Municipality, urban/rural, quintile). Baseline: Not available. Target: To be determined (TBD). Indicator: % of children aged under 1 year vaccinated with three doses of combined diphtheria/ pertussis/ tetanus vaccine (DTC3) and Penta3. Baseline: 2009: DTC3: 94%. Penta3: Not available.. Target: 2016: 95%. Indicator: % of institutional deliveries. Baseline: 2005: 78%. Target: 2016: 90%. Indicator: % of anaemia among children under age 5 (to be analysed by sex, age, municipalities, urban/rural, quintile). Baseline: 2009: 52%. Target: TBD. Indicator: % of HIV-positive pregnant women with access to prevention of mother-to-child transmission of HIV. Baseline: 85%. Target: 95%. Indicator: % of families that adopt at least 2 essential practices.</td>
<td>Ministry and Departments of Health, Social Development and Food Security; National Institute for Statistics; Brazil; Luxembourg; national civil society organizations (CSOs); community-based organizations (CBOs); FAO, UNFPA; WHO.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>UNICEF programme component: Education and early childhood development equity and quality</th>
<th>Regular resources: $500,000</th>
<th>Other resources: $500,000</th>
</tr>
</thead>
</table>

\(^1\) Some baselines and targets are to be defined at the beginning of the programme and will be informed by the next government programme currently under definition.
| Equitable access to quality education and early childhood development (ECD) (MTSP focus area 2: basic education and gender equality) | Increased retention and learning achievements in primary education and improved access to secondary education with special focus on girls. All children under 6 have access to quality, well regulated comprehensive programmes and services for ECD. | % of school dropout rates in primary and secondary (6-17 years). Baseline: 2007: 11.7%. Target: 2016: 6% (rate and factors to be analysed per sex, urban/rural, island, quintile). Indicator: Completion rate to last primary grade. Baseline: 2009: 94%. Target: TBD (per sex, urban/rural, municipalities, quintile). Indicator: Use of improved school sanitation facilities. Baseline: 87%. Target: 96% (urban/rural). Use of improved school drinking water. Baseline: 87%. Target: 96% (urban/rural). % of children aged 4-6 years attending preschool. Baseline: 2009: 57%. Target: 2016: 72% (per sex, region, municipality, quintile). Ministry and Departments of Education, Social Development, Youth, and Employment, Finances and Planning; National Institute for Statistics; Brazil; Luxembourg; national CSOs and CBOs; UNESCO; UNFPA. |

**UNICEF programme component: Child and adolescent protection** | **Regular resources: $700,000** |

**Millennium Development Goals:** 1; 2; and 4  
**Convention of the Rights of the Child articles:** 7; 32; 18; 26; 27; and 39  

**National development priorities:** Promote development and social cohesion and facilitate access to basic services  

**UNDAF outcome:** Improve local capacities for equitable provision and demand for quality services for children, adolescents and women  

| Child and adolescent protection (MTSP focus area 4: child protection against violence, exploitation and abuse) | Children and adolescents, especially girls and women, are protected from abuse, violence and exploitation through regulatory frameworks and service delivery mechanisms. | % of children under age 5 with birth registration. Baseline: 91.4% (urban/rural, location, island, quintile). Target: TBD.  
% of adolescent pregnancy. Baseline: 2009: 14.7% (urban/rural location, municipality, quintile). Target: TBD.  
% of women and men aged 15-49 years who agree that a husband/companion is justified in hitting or beating his wife for specific reasons (per urban/rural location, municipality, quintile). Baseline: 2005: 17% women; 16% men. Ministry and Departments of Social Development, Justice, Health and Education; National Institution for Gender Equality and Equity; National Institute for Statistics; Brazil; Luxembourg; national CSOs and CBOs; national media partners; association of municipalities; UNDP, UNFPA; UN-Women. |
<table>
<thead>
<tr>
<th><strong>Evidence-based policy planning and budgeting</strong></th>
<th><strong>UNICEF programme component:</strong> Evidence-based policy planning and budgeting</th>
<th><strong>Baseline:</strong> Not available.</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Target:</strong> Not available.</td>
<td><strong>Millennium Development Goal:</strong> 2</td>
<td><strong>% of cases of child abuse reported to authorities with adequate case management.</strong></td>
</tr>
<tr>
<td><strong>Baseline:</strong> Not available.</td>
<td><strong>Convention of the Rights of the Child articles:</strong> 29; 32; and 18</td>
<td><strong>Target:</strong> TBD.</td>
</tr>
<tr>
<td><strong>Existence of national policy, financial allocations and local-level/municipal action plans for family and alternative child care, including national implementation of international commitments.</strong></td>
<td><strong>UNDAF outcome:</strong> Improve local capacities for equitable provision and demand for quality services for children, adolescents and women</td>
<td><strong>Baseline:</strong> Not in existence at this stage.</td>
</tr>
<tr>
<td>**Evidence-based policy planning and budgeting (MTSP focus area 5: policy advocacy and partnerships for children’s rights)</td>
<td><strong>UNDAF outcome:</strong> Improve local capacities for equitable provision and demand for quality services for children, adolescents and women</td>
<td><strong>Fully disaggregated statistics made available and disaggregated data analysis utilized in support of formulation and reporting on implementation of key child, adolescent and gender-friendly laws, policies and programmes, including contingency planning.</strong></td>
</tr>
<tr>
<td><strong>Reliable and operational national data base to keep track and report on the key socio-economic indicators on the realization of the MDGs.</strong></td>
<td>**Evidence-based policy planning and budgeting (MTSP focus area 5: policy advocacy and partnerships for children’s rights)</td>
<td><strong>Baseline:</strong> Not available.</td>
</tr>
<tr>
<td><strong>% increase in social expenditure and social protection expenditure (or per capita) relative to the % increase in the overall national budget (or GDP per capita).</strong></td>
<td><strong>Reliable and operational national data base to keep track and report on the key socio-economic indicators on the realization of the MDGs.</strong></td>
<td><strong>Expenditure reviews in 2011 to determine baselines and targets.</strong></td>
</tr>
<tr>
<td><strong>% budget execution vs budgeted for the basic social services sectors and social protection.</strong></td>
<td><strong>Reliable and operational national data base to keep track and report on the key socio-economic indicators on the realization of the MDGs.</strong></td>
<td><strong>Target: 100% by 2016.</strong></td>
</tr>
<tr>
<td><strong>Number of municipal development plans including investment cases for children and adolescents.</strong></td>
<td><strong>Reliable and operational national data base to keep track and report on the key socio-economic indicators on the realization of the MDGs.</strong></td>
<td><strong>Number of child/gender-sensitive sector contingency plans.</strong></td>
</tr>
<tr>
<td><strong>Baseline: Not available.</strong></td>
<td><strong>Reliable and operational national data base to keep track and report on the key socio-economic indicators on the realization of the MDGs.</strong></td>
<td><strong>Baseline: Not available.</strong></td>
</tr>
<tr>
<td><strong>Number of child/gender-sensitive sector contingency plans.</strong></td>
<td><strong>Reliable and operational national data base to keep track and report on the key socio-economic indicators on the realization of the MDGs.</strong></td>
<td><strong>Baseline: Not available.</strong></td>
</tr>
<tr>
<td><strong>Cross sectoral costs:</strong></td>
<td><strong>Reliable and operational national data base to keep track and report on the key socio-economic indicators on the realization of the MDGs.</strong></td>
<td><strong>Ministry and Departments of State Reforms (Prime Ministry), Finances and Planning, Social Development, Youth, Health, and Education; National Institute for Statistics; national CSOs; Association of Cape Verdean Municipalities (ANMCV); World Bank and Budget Support Group members; ILO; UNDP; UNFPA.</strong></td>
</tr>
<tr>
<td><strong>Regular resources:</strong> $1,100,000</td>
<td><strong>Reliable and operational national data base to keep track and report on the key socio-economic indicators on the realization of the MDGs.</strong></td>
<td><strong>Regular resources:</strong> $900,000; Other resources: $700,000</td>
</tr>
</tbody>
</table>